BEYOND BITCOIN: LEVERAGING BLOCKCHAIN TO BENEFIT BUSINESS AND SOCIETY

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"[It is] very important... to reserve our spot [in the blockchain space] even before we know what the commercial application might be." — Catherine Bessant, Chief Technology Officer, Bank of America, discussing the company's application for dozens of blockchain patents.

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¹ William Choi & Pablo Florian, *The Race to Patent the Blockchain*, ALIX PARTNERS 2 (Sept. 2016), https://emarketing.alixpartners.com/rs/emsimages/2016/pubs/FAS/AP_The_Race_to_Patent_the_Blockchain_Sep_2016.pdf.

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INTRODUCTION

Many have called blockchain the most disruptive technology since the advent of the Internet, and others have hailed it as "Internet 2.0." The hyperbole has nothing to do with getting rich from cryptocurrency. If you ate at McDonald's, used dried coconut, chopped romaine lettuce in a salad, dined in a Panera bakery, had Honey Smacks cereal for breakfast, or snacked on Ritz crackers in 2018, you likely experienced a food recall. Blockchain aims to reduce the traceability time for foods and medicines from weeks to seconds, enabling farmers to avoid financial ruin and consumers to avoid illnesses. If you have concerns about the integrity of elections after allegations of interference with the 2016 election in the United States, blockchain technology purports to provide a tamper-proof way to vote. If you have ever tried to send money overseas, you know that it can be an expensive and slow process. Blockchain enthusiasts want to disrupt the \$600 billion remittance industry by eliminating the need for intermediaries. Anyone who has tried to access his or her own medical

² See e.g., Brian Fung, Marc Andreessen: In 20 Years, We'll Talk About Bitcoin Like We Talk About the Internet Today, WASH. POST (May 21, 2014), https://www.washingtonpost.com/news/the-switch/wp/2014/05/21/marc-andreessen-in-20-years-well-talk-about-bitcoin-like-we-talk-about-the-internet

today/?noredirect=on&utm_term=.a8ebc1a87abe (quoting Netscape founder and tech angel investor Marc Andreessen as saying, "This is the thing! This is the distributed trust network that the Internet always needed and never had."); Amy Cortese, Blockchain in the "Internet of Value", CISCO Technology Ushers (Feb. https://newsroom.cisco.com/feature-content?articleId=1741667; Sandeep Soni, After (Feb. Internet, It's Blockchain Internet 2.0, Entrepreneur 2017), https://www.entrepreneur.com/article/288715.

³ See Amelia Lucas, From Ritz Crackers to McDonald's Salads, Food Recalls — And Safety Questions—Are on the Rise, CNBC (July 29, 2018), https://www.cnbc.com/2018/07/27/food-recalls-are-increasing-but-that-doesnt-mean-your-food-is-unsafe.html.

⁴ See Natalie Gagliordi, Walmart Implements IBM's Blockchain for Food Traceability, ZD NET (Sept. 24, 2018), https://www.zdnet.com/article/walmart-implements-ibms-blockchain-for-food-traceability/.

⁵ See e.g., Frances Katz, Can Blockchain Fix America's Voting System?, THE WEEK (July 17, 2018), http://theweek.com/articles/762519/blockchain-fix-americas-voting-system; Why Online Voting, FOLLOWMYVOTE, https://followmyvote.com/ (last visited Oct. 8, 2018).

⁶ See How Blockchain Could Change the Global Remittance Industry, FINTECH FUTURES (June 18, 2018), https://www.bankingtech.com/2018/06/how-blockchain-could-change-the-global-remittance-industry/.

records, track title to property, or exercise a shareholder vote will likely encounter blockchain in the not too distant future.

Although many people equate blockchain with bitcoin and other cryptocurrencies, this form of distributed ledger technology⁷ also has the potential to transform the way companies look at supply chain optimization, corporate governance, regulatory compliance, and enterprise risk management. While bitcoin first used blockchain and needs it to run, blockchain does not need bitcoin, and in fact, has far greater utility outside of the digital currency realm.⁸

We are in the beginning stages of a shift from the internet of information to the internet of value, where money, financial assets, titles and deeds, intellectual property, and data can be moved, stored, and managed through blockchain technology. In fact, any tangible or intangible asset can be tracked and traded on a blockchain network. The technology has revolutionary potential because it removes the need for trusted third-party intermediaries such as banks, insurance companies, attorneys, certain government institutions, and companies like Ebay and PayPal to transfer valuable assets from one person to another. Instead, people using blockchain rely on complex mathematical algorithms and IT infrastructure to eliminate fraud and allow for peer-to-peer transfers. Early adopter companies and stock exchanges already use blockchain for facilitating more transparent shareholder communications, managing supply chains, providing real time data for internal audit, and increasing

⁷ Some people use the terms "blockchain" and "digital ledger technology" or DLT interchangeably. Blockchain is a type of DLT. See Matthew Beedham, Here's the Difference Between Blockchain and Distributed Ledger Technology, THE NEXT WEB (July 27, 2018), https://thenextweb.com/hardfork/2018/07/27/distributed-ledger-technology-blockchain/; Shaan Ray, The Difference Between Blockchains & Distributed Ledger Technology, TOWARDS DATA SCIENCE (Feb. 19, 2018), https://towardsdatascience.com/the-difference-between-blockchains-distributed-ledger-technology-42715a0fa92...

⁸ See Ray, supra note 7.

⁹ See Kenny MacIver, From the Internet of Information to the Internet of Value, GLOBAL INTELLIGENCE FOR THE CIO (July 2016), https://www.i-cio.com/big-thinkers/dontapscott/item/from-the-internet-of-information-to-the-internet-of-value.

¹⁰ See id.

¹¹ See id.

¹² See id.

cybersecurity.¹³ States and central banks, those very entities that some blockchain adherents want to displace, have invested in blockchain research as well.¹⁴ The United Nations uses blockchain for aid and food distribution and has a number of pilot projects in the works.¹⁵ Although many worry that the technology will disrupt industries, it will create more jobs in the public and private sector for those with the right skill sets.¹⁶

Blockchain has a number of benefits for business. First, as Bitcoin inventor Satoshi Nakamoto intended, blockchain allows financial and other transactions without the use of middlemen, thereby reducing cost and delay.¹⁷ Second, it provides a more secure method of transmitting assets with enhanced privacy protection.¹⁸ For instance, today, most information is stored centrally. But as recent data breaches have shown, centralized data repositories magnify the risk of data loss.¹⁹ On a blockchain, however, information is not stored centrally but rather across

¹³ Jim Pelletier, *A Blockchain Primer for Internal Audit*, INTERNAL AUDITOR (Apr. 5, 2018), https://iaonline.theiia.org/blogs/Jim-Pelletier/2018/Pages/A-Blockchain-Primer-for-Internal-Audit.aspx.

¹⁴ See Central Banks Look to Cash In on Blockchain, GLOBALDATA, https://www.globaldata.com/blockchain-central-banks/ (last visited Jan. 24, 2019); Carlo R.W. De Meijer, Central Banks Apathy for Blockchain is Waning, FINEXTRA (Aug. 21, 2018), https://www.finextra.com/blogposting/15678/central-banks-apathy-for-block

chain-is-waning; see generally Blockchain, Cryptocurrencies and Central Banks, Dialogue with the Fed, Beyond Today's Financial Headlines, FEDERAL RESERVE BANK OF SAINT LOUIS (Aug. 29, 2018), https://www.stlouisfed.org/events/2018/08/dwtf-082918.

¹⁵ See Marie Huillet, United Nations Puts Blockchain at Center of New High-Level Panel on Digital Cooperation', COINTELEGRAPH (July 13, 2018), https://cointelegraph.com/news/united-nations-puts-blockchain-at-center-of-new-high-level-panel-on-digital-cooperation; UN Blockchain, MULTI-UN AGENCY PLATFORM, https://un-blockchain.org/ (last visited Jan. 24, 2019).

¹⁶ See How Blockchain Could Change the Global Remittance Industry, supra note 6.

¹⁷ Id.

¹⁸ See MacIver, supra note 9.

¹⁹ See e.g., Dennis Green & Mary Hanbury, If You Shopped At These 16 Stores in the Last Year, Your Data Might Have Been Stolen, Bus. Insider (Aug. 22, 2018), https://www.businessinsider.com/data-breaches-2018-4; Mike Isaac & Sheera Frenkel, Facebook's Woes Rise as Hackers Expose Data of 50 Million Users, N.Y. TIMES (Sept. 28, 2018), https://www.nytimes.com/2018/09/28/technology/facebook-hack-data-breach.html; Alex Johnson, Equifax Breaks Down Just How Bad Last Year's Data Breach Was, NBC News (May 8, 2018), https://www.nbcnews.com/news/us-news/equifax-breaks-down-just-how-bad-last-year-s-data-n872496.

a decentralized network of computers around the world.²⁰ Third, because participants on the blockchain have real time access to data, blockchain increases transparency while reducing the risk of tampering or deleting data because changes can only be made to the blockchain through a consensus protocol, which we will discuss in more detail below.²¹ Finally, blockchains allow more accurate and faster traceability of assets.²² This audit trail reduces the risk of fraud and significantly increases the efficiency of supply chains.²³

In summary, blockchain benefits business because: (1) it depends on consensus, meaning that all participants agree on a transaction's validity; (2) participants know where the assets came from and who owned it (provenance); (3) the transactions are immutable—participants cannot tamper with the transactions and any corrections are visible to all participants in real time; and (4) it provides finality and a one-stop shop for participants to determine when a transactions is complete.²⁴ Blockchain can also assist regulated companies by making it easier for internal and external auditors to access and monitor data and for regulators to verify compliance.²⁵

This Article will provide an overview of blockchain technology and then discuss how state and nonstate actors use the technology outside of the realm of cryptocurrency. Part I of this Article will provide an overview of blockchain technology. Part II will briefly describe how public and private actors use blockchain today to track food, address land grabs, protect refugee identity rights, combat bribery and corruption, eliminate voter fraud, and facilitate financial transactions for those without access to banks. Part III will discuss key corporate governance,

²⁴ GUPTA, supra note 21.

²⁰ See A CFTC Primer on Virtual Currencies, LABCFTC 11 (Oct. 17, 2017), https://www.cftc.gov/sites/default/files/idc/groups/public/%40customerprotection/documents/file/labcftc_primercurrencies100417.pdf.

²¹ MANAV GUPTA, BLOCKCHAIN FOR DUMMIES 7 (2nd IBM Limited Ed. 2018), *available at* https://www-01.ibm.com/common/ssi/cgi-bin/ssialias?htmlfid=XIM12354USEN.

²² See How Blockchain Could Change the Global Remittance Industry, supra note 6.

²³ Id.

²⁵ Pelletier, supra note 13; Robin La Quercia, How Blockchain is Reshaping External Audit: Crypto Developments by PwC, KPMG, EY and Deloitte, COINTELEGRAPH (July 26, 2018), https://cointelegraph.com/news/how-blockchain-is-reshaping-external-audit-crypto-developments-by-pwc-kpmg-ey-and-deloitte.

compliance, and social responsibility initiatives that currently utilize blockchain or are exploring the possibility. Part IV will delve more specifically into the business and human rights landscape and examine how blockchain can facilitate compliance. Specifically, we will focus on one of the more promising uses of distributed ledger technology—eliminating barriers to transparency in the human rights arena thereby satisfying various mandatory disclosure regimes and shareholder requests. Part V will pose questions that board members should ask when considering adopting the technology and will recommend that governments, rating agencies, sustainable stock exchanges, and institutional investors provide incentives for appropriate companies to invest in the technology. Given the increasing widespread use of the technology by both state and nonstate actors and the potential disruptive capabilities, we conclude that firms that do not explore blockchain's impact risk obsolescence or increased regulation.

I. A BRIEF INTRODUCTION TO CRYPTOCURRENCIES, BLOCKCHAIN, & SMART CONTRACTS

Before discussing the use cases and ramifications of blockchain technology, we will provide some context through definition. We will devote most of the discussion in this Article to private or permissioned blockchains and not public blockchains or cryptocurrency. However, because most people read and hear about bitcoin²⁶ and cryptocurrency and/or conflate bitcoin and blockchain, we will first provide a high-level overview of bitcoin, public and private blockchains, and smart contracts.²⁷

²⁶ When discussing the cryptocurrency, we will use "bitcoin." When discussing the specific blockchain that runs bitcoin, we will use "Bitcoin."

²⁷ The discussion that follows provides definitions from several sources. For excellent resources on blockchain and digital ledger technology. *See generally* Michael J. Casey & Paul Vigna, *In Blockchain We Trust*, MIT Tech. Rev. (Apr. 9, 2018), https://www.technologyreview.com/s/610781/in-blockchain-we-trust/; *IRS Reminds Taxpayers to Report Virtual Currency Transactions*, INTERNAL REVENUE SERV. (Mar. 23, 2018), https://www.irs.gov/newsroom/irs-reminds-taxpayers-to-report-virtual-

currency-transactions; Antony Lewis, *A Gentle Introduction to Blockchain Technology*, BRAVENEWCOIN,https://assets.ctfassets.net/sdlntm3tthp6/1N6VBCrkp6oywIooC20omQ/9b93ac6ac921743a38f80aaeb823a102/A-Gentle-Introduction-To-Blockchain-Technology-WEB.pdf (last visited Jan. 25, 2019); Bernard Marr, *A Complete Beginner's Guide To Blockchain*, FORBES (Jan. 24, 2017), https://www.forbes.com/sites/bernardmarr/2017/01/24/a-complete-beginners-guide-to-blockchain/#747cbe3e6e60.

A. What is Bitcoin?

To cut through some of the confusion surrounding bitcoin, we need to separate it into two components. On the one hand, there is bitcoin-the-token (digital currency), a snippet of code that represents ownership of a digital concept that is used to store and transfer value.²⁸ On the other hand, you have Bitcoin-the-protocol (blockchain), a distributed payment network that maintains a ledger of every transaction of bitcoin-the-token.²⁹ The decentralized cryptocurrency bitcoin can be sent directly from user-to-user on the global peer-to-peer Bitcoin network without the need for intermediaries.³⁰ A person or group named Satoshi Nakamoto invented Bitcoin in 2008³¹ and released it in 2009 as free open source software during the financial crisis when trust in large institutions was at its lowest.³² Nakamoto wanted to eliminate the need to trust banks or other third-party intermediaries, and as he explained:

[Bitcoin is] completely decentralized, with no central server or trusted parties, because everything is based on crypto proof instead of trust. The root problem with conventional currency is all the trust that's required to make it work. The central bank must be trusted not to debase the currency, but the history of fiat currencies is full of breaches of that trust. Banks must be trusted to hold our money and transfer it electronically, but they lend it out in waves of credit bubbles with barely a fraction in reserve. We have to trust them with our privacy, trust them not to let identity thieves drain our accounts. . . . With ecurrency based on cryptographic proof, without the need to trust a third party middleman, money can be secure and transactions effortless. 33

30 See id.

²⁸ What is Bitcoin? COINDESK, https://www.coindesk.com/information/what-is-bitcoin (last updated Jan. 26, 2018).

²⁹ Id.

³¹ Satoshi Nakamoto, *Bitcoin: A Peer-to-Peer Electronic Cash System*, (Nov. 1, 2008), www.bitcoin.org/bitcoin.pdf.

³² See Maria Bustillos, The Bitcoin Boom, NEW YORKER (Apr. 1, 2013), https://www.newyorker.com/tech/annals-of-technology/the-bitcoin-boom.

³³ See Bitcoin, P2P FOUND., https://wiki.p2pfoundation.net/bitcoin (last visited Oct. 4, 2018).

Like Satoshi Nakamoto, Nick Szabo, the inventor of smart contracts, also believed in eliminating governmental interference explaining, "[i]nsecurity drives up costs and gets you stuck inside national silos. [The] biggest reason traditional finance is stuck inside national silos: it depends on governments for its security."³⁴

In addition to removing intermediaries, Bitcoin purports to solve the "double spend problem," which occurs when someone successfully spends the same money more than once.³⁵ Bitcoin proponents believe that the double spend problem prevented the widespread use of digital cash in the past and solves that problem by verifying each transaction added to the blockchain to ensure that the inputs for the transaction have not previously been spent.³⁶ Bitcoin is by far the most well-known of the over 1,500 cryptocurrencies in existence today³⁷ but customers can "cash in" or trade other forms of digital currency through cryptocurrency exchanges.³⁸ While bitcoin is not fiat, it must contend with the same valuation concerns as other currencies. Thus, Nakamoto ensured that only 21 million bitcoin can be created or mined; therefore, it is inflation proof.³⁹ Accordingly, cryptocurrencies have value in part because it is a finite resource.

Traditionally, fiat money has moved to the most stable currency,⁴⁰ typically the U.S. dollar. However, bitcoin has the advantage of not being controlled by any central authority.⁴¹ In countries where people are distrustful of how central banks and governments manage the economy,

³⁴ Vicky Cunningham, *Nick Szabo on Blockchain and Smart Contracts*, YOUTUBE (Sept. 7, 2017) at minute 8:50, https://www.youtube.com/watch?v=OkWGtfGKzCY.

³⁵ See id.

³⁶ See id.

³⁷ See All Cryptocurrencies, COINMARKETCAP, https://coinmarketcap.com/all/views/all/(last visited Oct. 4, 2018).

³⁸ See Latest News on Cryptocurrency Exchanges, COINTELEGRAPH, https://cointelegraph.com/tags/cryptocurrency-exchange (last visited Oct. 8, 2018).

³⁹ See Evelyn Cheng, There Are Now 17 Million Bitcoins in Existence - Only 4 Million Left to Mine', CNBC (Apr. 26, 2018), https://www.cnbc.com/2018/04/26/there-are-now-17-million-bitcoins-in-existence--only-4-million-left-to-mine.html.

⁴⁰ JOSEPH J. BAMBARA & PAUL R. ALLEN, BLOCKCHAIN- A PRACTICAL GUIDE TO DEVELOPING BUSINESS, LAW, AND TECHNOLOGY SOLUTIONS 12 (McGraw Hill Education 2018).

⁴¹ *Id*.

bitcoin may seem like a more sensible alternative. The second advantage is that bitcoins may be easier to obtain than other fiat currencies. People can buy and sell it via bitcoin exchanges online but also in direct transactions via websites. Evidence suggests that during times of crisis, people are looking to bitcoin as an alternative to their own problematic currencies; for example, as the Greek debt crisis unfolded, bitcoin exchanges reported an increase in volume as people traded the cryptocurrency around the world.⁴²

Although blockchain and bitcoin do not need third parties or intermediaries to succeed, that does not mean that government agencies have no interest. The regulation of cryptocurrencies is a hot topic in its own right but is beyond the scope of this Article. Briefly, the IRS regulates bitcoin as property and not currency,⁴³ and the CFTC considers bitcoin a commodity.⁴⁴ As of the time of this writing, the SEC does not consider bitcoin a security but has said that initial coin offerings are within its regulatory purview.⁴⁵

B. What is Blockchain?

While many have focused on the fluctuating values of cryptocurrencies, the underlying technology of digital currency known as blockchain actually has the potential to add significant value anytime data needs to be widely distributed, accurate, and secure. A blockchain is a historical record of transactions shared across a network of multiple participants. Think of a blockchain as a mechanism to store data in a decentralized fashion where everyone with access to the chain has the same information updated in real time. The blockchain is a distributed

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⁴² *Id*.

⁴³ IRS Virtual Currency Guidance, INTERNAL REVENUE SERV. (Mar. 25, 2014), https://www.irs.gov/newsroom/irs-virtual-currency-guidance.

⁴⁴ See A CFTC Primer on Virtual Currencies, LABCFTC 11 (Oct. 17, 2017), https://www.cftc.gov/sites/default/files/idc/groups/public/%40customerprotection/documents/file/labcftc_primercurrencies100417.pdf; David Felsenthal, Regulation of Bitcoin: The Role of the CFTC, CLIFFORD CHANCE (Jan. 30, 2018), https://www.cliffordchance.com/briefings/2018/01/regulation_of_bitcointheroleofthecftc.html.

⁴⁵ Bob Pisani, *Bitcoin and Ether Are Not Securities, But Some Initial Coin Offerings May Be, SEC Official Says,* CNBC (June 14, 2018), https://www.cnbc.com/2018/06/14/bitcoin-and-ethereum-are-not-securities-but-some-cryptocurrencies-may-be-sec-official-says.html.

⁴⁶ See Zach Church, Blockchain, Explained, MIT TECH. REV. (May 25, 2017), http://mitsloan.mit.edu/newsroom/articles/blockchain-explained/.

⁴⁷ See Casey & Vigna, supra note 27; Church, supra note 46.

digital ledger⁴⁸ or decentralized database to which data is cryptographically encrypted and recorded sequentially and permanently into smaller data sets called "blocks."⁴⁹ Each block averages 1 megabyte and contains control data of approximately 200 bytes—such as a timestamp⁵⁰—a link to the previous block, and 1 to N transactions as can fit in the remaining space.⁵¹ All participants within a network who have permission to access it have their own identical copy of the ledger.⁵² In a public blockchain, such as Bitcoin or Ethereum, everyone has permission, whereas in a private blockchain, access is limited.⁵³ Both types of blockchain use encryption for the chain and the blocks.⁵⁴ Because it is decentralized, theoretically no hacker can exploit the database because there is no central

⁴⁸ Some use the term "distributed ledger technology" (DLT) interchangeably with the term "blockchain." A blockchain is a type of DLT. A DLT is a system for creating a shared, cryptographically secured database which "(1) enables users to upload programs and to leave the programs to self-execute; (2) maintains a permanent and public record (ledger) of the current and past states of every program; (3) is decentralized; (4) uses public key cryptography for authentication; and (5) uses economic incentives to ensure that the network maintains the technology." Carla L. Reyes, Moving Beyond Bitcoin to an Endogenous Theory of Decentralized Ledger Technology Regulation: An Initial Proposal, 61 VILL. L. REV. 191, 191 n.1 (2016) (citing Vitalik Buterin, Visions, Part 1: The Value of Blockchain Technology, ETHEREUM BLOG (Apr. 13, 2015), https://blog. ethereum.org/2015/04/13/visions-part-1-the-value-of-blockchain-technology[https://perma.unl.edu/4EJG KJKA]).

⁴⁹ See Paul H. Farmer, Jr., Note & Comment, Speculative Tech: The Bitcoin Legal Quagmire & the Need for Legal Innovation, 9 J. BUS. & TECH. L. 85, 88–89 (2014).

⁵⁰ Timestamping is the process of securely keeping track of the creation and modification time of information. Blockchain technology has made it possible to securely timestamp information in a decentralized and tamper-proof manner. Digital data can be hashed, and the hash can be incorporated into a transaction stored in the blockchain, which serves as a secure proof of the exact time at which that data existed. The proof is due to a tremendous amount of computational effort performed after the hash was submitted to the blockchain. *See* Nick Grossman, *The Blockchain as Verified Public Timestamps*, NICK GROSSMAN BLOG (June 15, 2015), https://www.nickgrossman.is/2015/the-blockchain-as-time/; *see also* Jon Buck, *Xerox Applies for Blockchain Timestamp Patent*, COINTELEGRAPH (Sept. 6, 2017), https://cointelegraph.com/news/xerox-applies-for-blockchain-timestamp-patent (discussing the possibility of irrevocable timestamp protocols for data).

⁵¹ Average Blockchain Size, BLOCKCHAIN.ORG, www.blockchain.info/charts/avg-block-size (last visited Dec. 6, 2018).

⁵² See Marr, supra note 27.

⁵³ Id.

⁵⁴ See GUPTA, supra note 21, at 22.

point of access or control.⁵⁵ Because each transaction can only be recorded once, there is no need for the trusted intermediary to verify that funds exist or that data is accurate.⁵⁶

Each block has a hash, which is like a digital fingerprint, and each hash has a unique value of a fixed length created through a cryptography tool or algorithm. ⁵⁷ The hash identifies the block and its contents. ⁵⁸ When the block changes, the hash changes, and it is no longer the same block. ⁵⁹ Each block contains the hash of the previous block, which helps form the chain. ⁶⁰ Bitcoin and many other cryptocurrencies use the proof of work protocol before adding a block to the chain; miners with complex supercomputers prove their work and their entitlement to a reward by solving the problem and generating the hash. ⁶¹

In a public blockchain, blocks are added to the chain after a subset of miners organize valid transactions into blocks, which are time stamped.⁶² These miners race to be the first to solve complex, cryptographic problems using powerful computers called nodes to add newly hashed blocks to a public blockchain.⁶³ Many miners create mining farms with several computers so that they can solve the problem first.⁶⁴ Once the miner solves the problem he or she receives cryptocurrency (typically bitcoin) as a reward.⁶⁵ Hackers are deterred because of the

⁵⁵ See James Bennett, *Public vs. Private Blockchain Protocols: What's the Difference?*, BRAVE NEW COIN (Mar. 18, 2018), https://bravenewcoin.com/insights/public-vs-private-blockchain-protocols-whats-the-difference.

⁵⁶ See Marr, supra note 27.

⁵⁷ Jake Frankenfield, *Hash*, INVESTOPEDIA, https://www.investopedia.com/terms/h/hash.asp (last updated Oct. 20, 2017).

⁵⁸ See GUPTA, supra note 21, at 14.

⁵⁹ Id.

⁶⁰ Id.

⁶¹ Frankenfield, supra note 57; see Bitcoin, supra note 33.

⁶² See Nolan Bauerle, How Does Blockchain Technology Work, COINDESK, https://www.coindesk.com/information/how-does-blockchain-technology-work/ (last visited Jan. 25, 2019); Michael Abramowicz, Cryptocurrency-Based Law, 58 ARIZ. L. REV. 359, 371 (2016).

⁶³ See Bitcoin, supra note 33.

⁶⁴ Id.

⁶⁵ Id.

difficulty in solving the cryptographic problems, which also requires a considerable amount of computing power and electricity.⁶⁶ On any given day, bitcoin mining alone uses up as much energy as the nation of Ireland.⁶⁷

Once the miner solves the problem, he or she sends the block to the rest of the node network for approval. Nodes in the network reach an agreement about a set of data through a consensus protocol. After a majority of nodes on the network reach consensus and verify that the hash matches the block, it gets attached to the chain simultaneously. When someone tries to add a new block to the blockchain, that block is sent to everyone on the network because the ledger is distributed in a peer-to-peer network. Each node then verifies the block to make sure that it has not been tampered with. If it is valid, each node adds it to its own blockchain. Every ten minutes, a new block is added to the Bitcoin blockchain. Ethereum, another type of public blockchain, adds a new block every fifteen seconds. The block validation system is designated to be immutable, meaning that all transactions are preserved forever with no ability to delete. Information can be added to the blockchain after verification through the consensus protocol, but generally, it cannot be

⁶⁶ See Bennett, supra note 55.

⁶⁷ See Bitcoin, supra note 33.

⁶⁸ *Id*.

⁶⁹ See Casey & Vigna, supra note 27; Hyperledger Blockchain Performance Metrics, THE LINUX FOUNDATION PROJECTS – HYPERLEDGER (Oct. 2018), https://www.hyperledger.org/resources/publications/blockchain-performance-metrics?utm_source=web-referral&utm_medium=hl-homepage&utm_campaign=performance-metrics-whitepaper#consensus.

⁷⁰ See Casey & Vigna, supra note 27.

⁷¹ *Id*.

⁷² Id.

⁷³ See Bitcoin, supra note 33.

⁷⁴ Id.

⁷⁵ See What is Ether, ETHEREUM BLOG, https://www.ethereum.org/ether (last visited Oct. 8, 2018).

⁷⁶ See Andre Boaventura, Demystifying Blockchain and Consensus Mechanisms - Everything You Wanted to Know But Were Never Told, ORACLE BLOG (Apr. 12, 2018), https://blogs.oracle.com/integration/demystifying-blockchain-and-consensus-mechanisms-everything-you-wanted-to-know-but-were-never-told.

altered, deleted, or changed, which increases transparency, traceability, and immutability.⁷⁷ The process reduces fraud because the blocks are linked together, thus changing or tampering with an earlier block would require someone to re-do all of the cryptographic problems of the blocks that follow in the chain.⁷⁸ With a permissionless blockchain, anyone on the network can browse via a designated website and see the ledger.⁷⁹ This in turn provides a way for all participants to have an up-to-date ledger that reflects the most recent transactions.⁸⁰ In this way, blockchain establishes trust, which facilitates transactions and brings many cost saving efficiencies to all types of transactional interactions.⁸¹ The beauty of a public blockchain, according to its adherents, is that no one person or entity owns or hosts the ledger.⁸²

Private blockchains are not open for everyone to be a miner or validator;⁸³ they require permission, but do not require the energy-intensive proof of work protocol.⁸⁴ Those running the nodes have full control over whom they allow to transact and what transactions can be executed by whom.⁸⁵ The validators of a private chain actually control it and are often kept more centralized to one company or an industry

⁷⁷ See id.

⁷⁸ See Bitcoin, supra note 33.

⁷⁹ See Boaventura, supra note 76.

⁸⁰ When used for bitcoin or other cryptocurrency transactions, the blockchain serves as a public ledger.

⁸¹ See Boaventura, supra note 76.

⁸² See Don Tapscott & Alex Tapscott, Realizing the Potential of Blockchain: A Multistakeholder Approach to the Stewardship of Blockchain and Cryptocurrencies, WORD ECON. FORUM 5 (June 2017), http://www3.weforum.org/docs/WEF_Realizing_Potential_Blockchain.pdf.

⁸³ In the context of a private chain, miners are not necessarily miners because the network is protected in a different way and incentives to operate the network are clear and rooted in off-chain, real world agreements so a mining reward and transaction fees do not make as much sense. Instead, miners are referred to as validators as this is their main remaining function—they validate the proposed blocks coming to the chain. *See* HENNING DIEDRICH, ETHEREUM 194–98 (Wildfire Publ'g 2016).

⁸⁴ See Praveen Jayachandran, The Difference Between Public and Private Blockchain, BLOCKCHAIN PULSE: IBM BLOCKCHAIN BLOG (May 31, 2017), https://www.ibm.com/blogs/blockchain/2017/05/the-difference-between-public-and-private-blockchain.

⁸⁵ See id.

consortium.⁸⁶ Users have permission to see all or part of the blockchain depending on the protocols preselected by the company.⁸⁷ This allows for much greater efficiency and transactions on a private blockchain will therefore be completed significantly faster.⁸⁸ Though it does not offer the same decentralized security as its public counterpart, trusting a business to run a blockchain is no more dangerous than trusting it to run a company without blockchain.⁸⁹

In a private or permissioned blockchain, potential uses other than cryptocurrency transactions include speeding up funds settlement, making remittances cheaper and faster, tracking assets, confirming food and mineral provenance, optimizing supply chains, enabling e-notarization, securing digital voting, protecting intellectual property, preventing counterfeit goods, and facilitating records management, which we will discuss in Part II. Examples of private blockchains include Hyperledger, developed by the Linux Foundation, Quorum from JP Morgan, and Corda from R3. 91

Another type or derivative of the permissioned blockchain is known as a consortium or federated blockchain, where a group of companies, such as banks, shipping companies, or energy utilities, agree to transact together for certain purposes and allow a percentage of the organizations to validate the transactions. ⁹² Typically, only a small group of nodes must verify transactions through a process called "selective endorsement," which eliminates the energy consumption problem of the

⁸⁶ See id.

⁸⁷ See id.

⁸⁸ See id.

⁸⁹ Collin Thompson, *The Difference Between a Private, Public, & Consortium: A Simple Explanation for Dummies*, BLOCKCHAIN DAILY NEWS (Oct. 26, 2018), https://www.blockchaindailynews.com/The-difference-between-a-Private-Public-Consortium-Blockchain_a24681.html.

⁹⁰ See generally Blockchain Fundamentals, PwC Global Blockchain Survey INFOGRAPHICS (2018), http://explore.pwc.com/blockchain/Infographic-Blockchain-fundamentals?WT.mc_id=CT11-PL1000-DM2-TR1-LS4-ND30-TTA5-CN_US-GX-xLoSBlockchain-LB-PwCExecSum&eq=CT11-PL1000-DM2-CN_US-GX-xLoSBlockchain-LB-PwCExecSum.

⁹¹ See Vitalik Buterin, On Public and Private Blockchains, ETHEREUM BLOG (Aug. 6, 2015), https://blog.ethereum.org/2015/08/07/on-public-and-private-blockchains/; J.P. MORGAN, https://www.jpmorgan.com/global/Quorum (last visited Jan. 25, 2019).

⁹² See Bennett, supra note 55.

public blockchain.⁹³ Consensus is controlled by a preselected set of nodes and rules for achieving consensus.⁹⁴ The right to read the blockchain can be open to the public, or it can be restricted to a set of known participants—for example, ten banks in a consortium agree to the consensus rule that seven of the ten banks must sign (approve) a block for it to be considered a valid representation of truth.⁹⁵ A consortium platform provides many of the same benefits affiliated with private blockchain—efficiency and transaction privacy, for example—without consolidating power with only one company.⁹⁶ Further benefits of this type of blockchain include reducing transaction costs and data redundancies while also replacing legacy systems, simplifying document handling, and eliminating semi-manual compliance mechanisms.⁹⁷ More than forty consortia have formed to determine how to use blockchain in

93 See Allison Berke, How Safe Are Blockchains? It Depends, HARV. BUS. REV. (Mar. 7, 2017), https://hbr.org/2017/03/how-safe-are-blockchains-it-depends?autocomplete=true; Curtis Miles, Blockchain Security: What Keeps Your Transaction Data Safe?, BLOCKCHAIN BLOCKCHAIN (Dec.12, 2017), https://www.ibm.com/ Pulse: IBMBlog blogs/blockchain/2017/12/blockchain-security-what-keeps-your-transaction-datasafe/. Other consensus mechanisms include: proof of stake, where validators must hold a percentage of the network's total value; multi-signature, where a majority of validators must agree; and practical byzantine fault tolerance, an algorithm used to settle disputes among nodes. See GUPTA, supra note 21, at 16-17. Under proof of authority, however, consensus is achieved by referring to a list of validators (referred to as authorities when they are linked to physical entities). Validators are a group of accounts/nodes that are allowed to participate in the consensus. They validate the transactions and blocks. Proof of authority does not require a mining mechanism involved. Hyperledger and Ripple are based on Proof of Authority. Narayan Prusty, What is Proof-of-Authority Consensus? O'REILLY, https://www.oreilly.com/library/view/building-blockchain-projects/97817 87122147/827f4856-1b32-4a10-a53a-e02050f74a15.xhtml (last visited Jan. 25, 2019).

⁹⁴ See Berke, supra note 93.

⁹⁵ Deborah Dobson, *The 4 Types of Blockchain Networks Explained*, ILTANET (Feb. 13, 2018), https://www.iltanet.org/blogs/deborah-dobson/2018/02/13/the-4-types-of-blockchain-networks-explained?ssopc=1.

⁹⁶ Id.

⁹⁷ See Blockchain Fundamentals, supra note 90.

their industries. Some examples of consortium blockchains include R3 (banks) 99, B3i (insurance) and EWF (Energy). 101

In summary, public blockchains are open: anyone can join, become a node, or look at the transactions history via an internet connection. No one vets the participants who conduct or validate transactions, and therefore a user's identity remains anonymous. Miners, who validate transactions, expend significant amounts of energy due to the payment incentives required to solve complex algorithms. On the other hand, private blockchains, used by most companies and governments, require permission to access, the parties know and transact business with each other, and they agree on a consensus protocol that uses a selective validation that does not require incentives to run. By imposing restrictions, private blockchains have several benefits over public blockchains, such as speed, cost, and control. In only specific users can run nodes, [then it is] possible to enforce stringent requirements on

⁹⁸ See Peter Gratzke, David Schatsky & Eric Piscini, Banding Together for Blockchain, DELOITTE INSIGHTS (Aug. 16, 2017), https://www2.deloitte.com/insights/us/en/focus/signals-for-strategists/emergence-of-blockchain-consortia.html.

⁹⁹ Major Banks Partner With R3 Blockchain Alliance to Launch Pilot Trade Platform, COINTELEGRAPH (Feb. 22, 2018), https://cointelegraph.com/news/major-banks-partner-with-r3-blockchain-alliance-to-launch-pilot-trade-platfor; see also Aditi Hudli, Italian Bank Consortium Trials Interbank Transfers on R3's Corda, COINDESK (Oct. 5, 2018), https://www.coindesk.com/italian-banks-complete-blockchain-trial-for-interbank-pay.

¹⁰⁰ B3I: THE BLOCKCHAIN INSURANCE INDUSTRY INITIATIVE, https://b3i.tech/ (last visited Jan. 25, 2019).

¹⁰¹ Building the Grids Digital DNA, ENERGY WEB FOUND., https://energyweb.org/ (last visited Jan. 25, 2019).

¹⁰² See Boaventura, supra note 76.

¹⁰³ Blockchains & Distributed Ledger Technologies, BLOCKCHAINHUB, https://blockchainhub.net/blockchains-and-distributed-ledger-technologies-in-general/ (last visited Feb. 11, 2019).

¹⁰⁴ See James Ray, Ethereum Introduction, ETHEREUM WIKI (2018 https://github.com/ethereum/wiki/Wiki/Ethereum-introduction (describing the technical aspects of algorithms).

¹⁰⁵ There is a debate about whether permissioned blockchains are actually decentralized or meet the definition at all. *See* Carla L. Reyes, *Conceptualizing Cryptolaw*, 96 NEB. L. REV. 384, 390–91 n.29 (2017). This Article recognizes that debate but offers no comment.

¹⁰⁶ Joe Coburn, *Private v. Public Blockchains: Understanding the Differences*, GUIDE (Sept. 17, 2018), https://blocksdecoded.com/public-private-blockchains/.

processing power and hardware specifications[—]no more long transaction times. Private blockchains can also avoid peak demand during high-profile times."¹⁰⁷ Transactions are cheaper because they only need to be verified by a few nodes.¹⁰⁸ The consortium or company running a private blockchain can easily change the rules of a blockchain, revert transactions, modify balances, etc.¹⁰⁹ For example, in some cases, such as national land registries, this functionality is necessary. Where privacy and control are required, private and consortium blockchains are preferable and where openness is paramount, as well as censorship resistance, then public blockchains are essential.¹¹⁰

C. What is a Smart Contract?¹¹¹

As discussed above, Ethereum is another type of blockchain, fueled by ether; it has the second largest developer pool and market cap.¹¹² Ethereum is a public blockchain system developed by then 19-year-old

(Smart contracts may or may not transform the world, but they provide real benefits and seem likely to enjoy significant adoption over time.... As they are adopted, or used in lieu of traditional contracting, smart contracts will force courts, legislatures, and other legal actors to confront difficult questions about the application of basic contract doctrines. They will not, however, replace contract law.);

Max Raskin, *The Law and Legality of Smart Contracts*, 1 GEO. L. TECH. REV. 305, 305 (2017) (discussing the benefits of smart contracts for financial transactions, corporate governance, financial products, and other potential applications and recommending that in certain circumstances judges should treat them as traditional agreements); Aaron Wright & Primavera De Filippi, *Decentralized Blockchain Technology and the Rise of Lex Cryptographia*, (Mar. 10, 2015), https://ssrn.com/abstract=2580664 or http://dx.doi.org/10.2139/ssrn.2580 664 (exploring the benefits and detriments of smart contracts and describing "lex cryptographia" as a new body of contract law); Lee Bacon, Nigel Brook & George Bazinas, "*Smart Contracts:*" Where Law Meets Technology, CLYDE&CO (June 22, 2016), http://www.clydeco.com/insight/article/smart-contracts-where-law-meets-technology.

¹⁰⁷ *Id.*

¹⁰⁸ Id.

¹⁰⁹ See Id.

¹¹⁰ See id.

¹¹¹ For a more detailed discussion of smart contracts, *see* Reyes, *supra* note 105, at 396; Devin Werbach & Nicolas Cornell, *Contracts Ex Machina*, 67 DUKE L.J. 313, 317–318 (2017)

¹¹² What is Ether, supra note 74.

Vitalik Buterin¹¹³ to record not only currency transactions but also the status of computer programs called smart contracts, which are bits of code or computerized instructions to act under an "if/then" protocol.¹¹⁴ Smart contracts are not actually contracts at all but the code which allows the automation of contracts.¹¹⁵ Ethereum describes smart contracts as "cryptographic 'boxes' that contain value and only unlock it if certain conditions are met."¹¹⁶

A computer scientist, legal scholar, and cryptography expert named Nick Szabo first conceptualized smart contracts in 1994¹¹⁷ and published a whitepaper describing them in more detail in 1997.¹¹⁸ Szabo

[A] fundamental part of Ethereum's design philosophy is that Ethereum does not have 'features'. . . . Want to invent your own financial derivative? With Ethereum, you can. Want to make your own currency? Set it up as an Ethereum contract. Want to set up a full-scale Daemon or Skynet? You may need to have a few thousand interlocking contracts, and be sure to feed them generously, to do that, but nothing is stopping you.

For more on potential use cases, see J. Dax Hansen & Carla L. Reyes, Legal Aspects of Smart Contract Applications, PERKINS COIE LLP 2 (May 2017), https://www.virtualcurrencyreport.com/wpcontent/uploads/sites/13/2017/05/Perkins-Coie-LLP-Legal-Aspects-of-Smart-Contracts-Applications.pdf.

¹¹³ See Who is Vitalik Buterin, COINTELEGRAPH, https://cointelegraph.com/ethereum-for-beginners/who-is-vitalik-buterin#childhood (last visited October 8, 2018).

¹¹⁴ See Blockchain Fundamentals, supra note 90.

¹¹⁵ Eliza MIK, Smart contracts: Terminology, technical limitations and real world complexity, in Res. Collection Sch L., L., Innovation & Tech. 269, 73 (2017), http://ink.library.smu.edu.sg/sol_research/2341.

¹¹⁶ Ethereum White Paper: A Next-Generation Smart Contract and Decentralized Application Platform, GITHUB, https://github.com/ethereum/wiki/wiki/White-Paper (last updated Jan. 27, 2019); see also James Ray, Design Philosophy, ETHEREUM BUILDER'S GUIDE, https://ethereumbuilders.gitbooks.io/guide/content/en/design_philosophy.html (last visited Jan. 25, 2018) (Ethereum markets itself by touting its flexibility:

¹¹⁷ Nick Szabo, *Smart Contracts*, UNIV. VA. SCH. L. (1994), http://www.fon.hum.uva.nl/rob/Courses/InformationInSpeech/CDROM/Literature/LOTwinterschool200 6/szabo.best.vwh.net/smart.contracts.html.

¹¹⁸ Nick Szabo, Formalizing and Securing Relationships on Public Networks, FIRST MONDAY Vol. II. No. 9-1 (Sept. 1997), http://firstmonday.org/ojs/index.php/ fm/ article/view/548/469-publisher=First (hereinafter "Szabo whitepaper"); see Vicky Cunningham, Nick Szabo on Blockchain and Smart Contracts, YOUTUBE (2017) at minute 8:50, https://www.youtube.com/watch?v=OkWGtfGKzCY; see also Chamber of Digital Commerce, Nick Szabo – Keynote- Smart Contract Symposium, YOUTUBE (2016) at minute 5:16, https://www.youtube.com/watch?v=v_-mxyN4pcY (where Nick Szabo discusses

defined a smart contract as "a set of promises, specified in digital form, including protocols within which the parties perform on the other promises." A smart contract is a computerized algorithm, which performs the terms of a contract, however, this definition does not differentiate smart contracts from some already well-known contractual constructs implementing automated performance. In his famous vending machine analogy, he explained:

Many kinds of contractual clauses (such as collateral, bonding, delineation of property rights, etc.) can be embedded in the hardware and software we deal with, in such a way as to make breach of contract expensive (if desired, sometimes prohibitively so) for the breacher. A canonical real-life example, which we might consider to be the primitive ancestor of smart contracts, is the humble vending machine. Within a limited amount of potential loss (the amount in the till should be less than the cost of breaching the mechanism), the machine takes in coins, and via a simple mechanism, which makes a freshman computer science problem in design with finite automata, dispense change and product according to the displayed price. The vending machine is a contract with bearer: anybody with coins can participate in an exchange with the vendor. The lockbox and other security mechanisms protect the stored coins and contents from attackers, sufficiently to allow profitable deployment of vending machines in a wide variety of areas. Smart contracts go beyond the vending machine in proposing to embed contracts in all sorts of property that is valuable and controlled by digital means. Smart contracts reference that property in a dynamic, often proactively enforced, form and provide much better observation and verification where proactive measures must fall short. 121

The advent of blockchain and its security protocol made the theoretical possibility of smart contracts come to life. The magic formula

the origins of smart contracts as "a security protocol that changes control of things conditional on performance.").

¹¹⁹ See Nick Szabo, Smart Contracts: Building Blocks for Digital Markets (1996), http://www.alamut.com/subj/economics/nick_szabo/smartContracts.html.

¹²⁰ Id.

¹²¹ Szabo white paper, *supra* note 118. For his more recent statements and coding suggestions for smart contracts, *see e.g.*, Nick Szabo, *A Formal Language for Analyzing Contracts*, GEO. WASH. U. (2002), http://www.fon.hum.uva.nl/rob/Courses/InformationInSpeech/CDROM/Literature/LOTwinterschool2006/szabo.best.vwh.net/contractlanguage.html.

here is a combination of three powerful effects. A smart contract is an agreement that is binding, as it can move information and digital assets (such as money) around based on the coded concrete terms of the agreement. It is unstoppable, an automatism that is guaranteed to resolve itself, not relying on a third party for enforcement, but the blockchain instead. Lastly, it is more precise and arguably easier to read than legal texts, as it is not subject to any interpretation.

While any code can move money, trigger delivery or payment, or effect some other type of exchange of assets, smart contracts are decentralized code that do so only after a condition is fulfilled. ¹²⁵ It can be a set of very complex conditions, and there can be interdependencies between smart contracts. ¹²⁶ The code can either be extremely short or long running. ¹²⁷ The condition can be internal to the blockchain or fed in from the outside real world through an oracle ¹²⁸—it does not matter because at some point the conditions will be fulfilled and the contract will automatically execute, i.e., pay out or refund.

Szabo has stated that smart contracts work best with well-defined financial contracts and that they limit the need to work through banks and other middlemen. Because of the nature of decentralized code, smart contracts can be trusted to do what they are programmed to do without having to trust the humans or corporations behind them. Therefore,

¹²² See Nick Szabo, Smart Contracts: Building Blocks for Digital Markets (1996), http://www.alamut.com/subj/economics/nick_szabo/smartContracts.html.

¹²³ Id.

¹²⁴ Id.

¹²⁵ MIK, *supra* note 115.

¹²⁶ Id.

¹²⁷ Id.

¹²⁸ Oracles are data feeds from external systems that feed vital information into blockchains that smart contracts may need to execute under specific conditions. Oracles can be services that give out digital proof for any event that happened, such as Oraclize, Reality Keys and Chainlink. *See* BLOCKONOMI, https://blockonomi.com/oracles-guide/(last visited Ian. 22, 2019).

¹²⁹ Swiss Re, Nick Szabo: Global Financial Assets on Bitcoin, blockchain, and the Benefits of Smart Contracts, YOUTUBE (2016), https://www.youtube.com/watch?v=vXCOfTteQAo.

¹³⁰ Id.

smart contracts are more fair, accurate, easier to vet, have lower execution risk, and are cheaper than existing intermediary structures.¹³¹

However, lawyers have pointed out a number of limitations with smart contracts, including enforceability issues, concerns about ambiguous terms such as "reasonable," and the fact that if the code is wrong or parties fail to review the code, the contract will not function as intended. Additionally, amending the contract would require amending the code. Law firm Perkins Coie has provided a list of issues for firms considering smart contracts, asking, among other things: whether the contract will replace a governmental function; what other laws apply; whether warnings or instructions should be required; what protocols or monitoring systems exist to guard against coding biases; what provisions exists to limit liability and provide for indemnification; and how will privacy issues be addressed. Notwithstanding these concerns, many of the permissioned or private blockchains already use smart contracts in implementation.

Like any new technology, there are benefits and risks to smart contracts. As discussed above, the benefit of a decentralized technology such as blockchain is that it provides a more trustworthy ledger, as opposed to a centralized database, and it offers immutability, security via encryption, traceability and transparency of records and transactions for participants, as well as lower operational costs. The combination of smart

¹³² See Stuart D. Levi and Alex B. Lipton, An Introduction to Smart Contracts and their Potential and Inherent Limitations, SKADDEN, ARPS, SLATE, MEAGHER & FLOM LLP (May 7, 2018), https://www.skadden.com/insights/publications/2018/05/an-introduction-to-smart-contracts (last visited October 8, 2018) (noting,

[s]mart contracts are presently best suited to execute automatically two types of "transactions" found in many contracts: (1) ensuring the payment of funds upon certain triggering events and (2) imposing financial penalties if certain objective conditions are not satisfied. In each case, human intervention, including through a trusted escrow holder or even the judicial system, is not required once the smart contract has been deployed and is operational, thereby reducing the execution and enforcement costs of the contracting process.

¹³¹ *Id*.

^{).} ¹³³ See Id.

¹³⁴ *Id*.

¹³⁵ Hansen & Reyes, *supra* note 116, at 16.

contracts with blockchain adds autonomy, certainty, and resilience while also lowering counterparty risk. Moreover, the information stored on the blockchain is protected from security threats as it is maintained on multiple nodes where more than fifty-one percent of the nodes would have to be compromised before any problematic issue would manifest such as manipulation or collapse. These qualities of blockchain and smart contracts make this technology so applicable to numerous industries and so attractive to enterprises, as well governments.

II. BLOCKCHAIN USE CASES FOR PRIVATE ENTERPRISE AND STATE ACTORS

Although many projects are still in the beta testing stage, developers envision using blockchain technology, in particular smart contracts, for everything from corporate bond transfers¹³⁷ to travel insurance¹³⁸ to leasing vehicles.¹³⁹ Eighty-two percent of retailers surveyed believe that blockchain can reduce costs and raise efficiencies.¹⁴⁰ In this Part, we will briefly describe how public and private actors use blockchain today to track food, address land grabs, protect refugee identity rights, combat bribery and corruption, eliminate voter fraud, and facilitate financial transactions for those without access to banks.

A. Food and Drug Supply

Tracking food and drugs in the supply chain is perhaps one of the most significant use cases of permissioned blockchains. Blockchain and smart contracts can provide real-time visibility for every step in a supply chain. Internet of Things devices can record each step as a product moves from a factory floor to the store shelves. This technology facilitates granular-level inventory tracking, benefitting supply chain financing,

¹³⁶ See 51% Attack, INVESTOPEDIA (July 5, 2018), https://www.investopedia.com/terms/1/51-attack.asp.

¹³⁷ See Bond Case Study in Asset Settlement Using Blockchain Technology, SAWTOOTH DISTRIBUTED LEDGERS (2015–2017), https://sawtooth.hyperledger.org/examples/bond.html.

¹³⁸ See Dual Layered Protocol for Financial Assets White Paper, PAL Network 21–23 (Oct. 2018), https://www.pal.network/whitepaper/PAL_WhitePaper.pdf.

¹³⁹ See IBM Blockchain Car Lease Demo, IBM DEVELOPER (May 29, 2018), https://developer.ibm.com/tv/ibm-blockchain-car-lease-demo/.

¹⁴⁰ Robert Weldon, Matthew Herridge, & Julie Cohen, Retail: Opening the Doors to Blockchain, COGNIZANT REPORTS 4 (July 2017), https://www.cognizant.com/ whitepapers/retail-opening-the-doors-to-blockchain-codex2879.pdf.

insurance, and risk. Such enhanced tracing and verification reduce the risk of theft and fraud. In one of the largest initiatives, the IBM Food Trust offers tiered plans for companies to use end-to-end traceability and certifications in the supply chain.¹⁴¹ On September 24, 2018, one of the original members of the Food Trust—Walmart—sent a letter¹⁴² to its leafy green suppliers requiring them to be on its blockchain platform by 2019 so that the company can track the origin of food from the farm in seconds and not days through paper ledgers.¹⁴³ French retailer Carrefour has also signed on to use IBM's technology to track its chicken, eggs, and tomatoes from the supplier to the store.¹⁴⁴ Restaurants are also harnessing the power of blockchain. Bloomin' Brands is testing a solution that will allow it to manage its supplies in the event of a recall related to food safety, while Sweetgreen is using Ripe.io's technology to track the tomatoes it uses from farm to restaurant.¹⁴⁵

The Centers for Disease Control, a U.S. government agency, supports the use of the technology explaining,

[e]nhanced ability to trace a contaminated food back to its source will help government agencies and companies to

¹⁴¹ IBM Food Trust Expands Blockchain Network to Foster a Safer, More Transparent and Efficient Global Food System, IBM NEWS ROOM (Oct. 8, 2018), https://newsroom.ibm.com/2018-10-08-IBM-Food-Trust-Expands-Blockchain-Network-to-Foster-a-Safer-More-Transparent-and-Efficient-Global-Food-System-1; see generally, IBM FOOD TRUST, https://public.dhe.ibm.com/common/ssi/ecm/89/en/89017389usen/ibmfoodtrust_s olutionbrief2_89017389USEN.pdf (last visited Jan. 20, 2019).

¹⁴² Charles Redfield, Russell Mounce, Martin Mundo & Frank Yiannis, *Food Traceability Initiative Fresh Leafy Greens*, WALMART NEWS ROOM, https://corporate.walmart.com/media-library/document/blockchain-supplier-letter-september-2018/_proxyDocument?id=00000166-088d-dc77-a7ff-4dff689f0001 (last visited Jan. 20, 2019).

¹⁴³ Matt Smith, *In Wake of E. coli Scare, Walmart Deploys Blockchain to Track Leafy Greens,* WALMART COMMUNICATIONS, https://news.walmart.com/2018/09/24/in-wake-of-romaine-e-coli-scare-walmart-deploys-blockchain-to-track-leafy-greens (last visited Jan. 20, 2019).

¹⁴⁴ Tom Wilson & Eric Auchard, *Chickens and eggs: Retailer Carrefour adopts blockchain to track fresh produce,* REUTERS (Oct. 8, 2018), https://www.reuters.com/article/us-carrefour-blockchain-ibm/chickens-and-eggs-retailer-carrefour-adopts-blockchain-to-track-fresh-produce-idUSKCN1MI162

¹⁴⁵ Kevin Hardy, Explaining the Rise of Blockchain in Restaurants, QSR MAGAZINE (July 2018), https://www.qsrmagazine.com/technology/explaining-rise-blockchain-restaurants

identify the source of a foodborne disease outbreak, coordinate more effective recalls of foods thought to be contaminated, and learn where past problems began. We think these steps will strengthen future prevention efforts and better protect the public's health from the threat of foodborne illness.¹⁴⁶

Walmart conducted a test in which they traced a package of sliced mangoes from the store shelf back to the farm, the company explained.¹⁴⁷ Under traditional methods, this trace took more than six days.¹⁴⁸ Using IBM Food Trust, the company could identify the exact source of the fruit in 2.2 seconds.¹⁴⁹ If effectively implemented across the supply chain, blockchain could improve food recall processes because of the ease and speed with which food can be traced to both its origin and its destination. When tracked immediately, grocers and restaurants could account for the recall-affected items and remove them from shelves or menus.

Blockchain also has utility in tracking pharmaceuticals. The World Health Organization estimates that ten percent of drugs found in low to middle income countries are counterfeit, which that leads to tens of thousands of people with diseases who die after taking medication. For these reasons, the U.S. Food and Drug Administration wants to make it easier to track contaminated or counterfeit medicines. Under the agency's Drug Supply Chain Security Act, companies must be able to accurately track their supply chains by 2023 through a national track-and-trace system by which manufacturers must affix product identifiers to

¹⁴⁶ Smith, supra note 143.

¹⁴⁷ Jessica McKenzie, *Why Blockchain Won't Fix Food Safety*—Yet, THE NEW FOOD ECONOMY (Feb. 4, 2018), https://newfoodeconomy.org/blockchain-food-traceability-walmart-ibm/.

¹⁴⁸ *Id*.

¹⁴⁹ *Id*.

¹⁵⁰ Substandard and Falsified Medical Products, WORLD HEALTH ORGANIZATION (Jan. 31, 2018), http://www.who.int/news-room/fact-sheets/detail/substandard-and-falsified-medical-products.

¹⁵¹ See Title II DRUG SUPPLY CHAIN SECURITY ACT § 581 (2018), available at https://www.fda.gov/Drugs/DrugSafety/DrugIntegrityandSupplyChainSecurity/Drug SupplyChainSecurityAct/ucm376829.htm.

each package or product introduced into the supply chain.¹⁵² Some of the largest pharmaceutical companies in the world have partnered together to contribute to a pilot program exploring blockchain for compliance.¹⁵³

B. Healthcare 154

Blockchain may also revolutionize healthcare by increasing accessibility to patient records that are currently scattered among different providers using outdated systems; providing more secure transactions and minimizing data breaches; allowing governments and doctors to access anonymized data for research trials; reducing insurance fraud; and improving interoperability among disparate data systems.¹⁵⁵ In fact, the

The next major advance in medical records is not going to be a new software program that runs on a database isolated within a single healthcare organization. The next advance will be the creation of a distributed ledger which will effectively transfer control of patient records from the healthcare organization to the individual. When medical records become as freely mobile as people, we will have made a tremendous leap forward in medicine.

); Shackelford, Scott J. et. al, Securing the Internet of Healthcare, 19 MINN. J.L. SCI. & TECH. 405, 408 (2018) ("[W]e propose that blockchain is a useful tool to help healthcare providers and manufactures mitigate certain supply chain and security risks but only as part of a larger universe of reforms needed to secure the Internet of Healthcare."); Marc Pilkington, Can Blockchain Improve Healthcare Management? Consumer Medical Electronics and the IoMT, U. BOURGOGNE FRANCHE COMTÉ (Aug. 24, 2017), at 7, https://ssrn.com/abstract=3025393 ("[H]ealthcare services are shifting from a centralized, hospital-oriented model towards a distributed patient-centric model. It is this distributed nature that makes it all the more relevant for future blockchain applications.")

¹⁵² See Title II DRUG SUPPLY CHAIN SECURITY ACT § 581 (2018), available at https://www.fda.gov/Drugs/DrugSafety/DrugIntegrityandSupplyChainSecurity/Drug SupplyChainSecurityAct/ucm376829.htm.

¹⁵³ See Edwin Lopez, Big Pharma builds blockchain prototype to stop counterfeits, SUPPLY CHAIN DIVE (Sept. 21, 2017), https://www.supplychaindive.com/news/big-pharma-blockchain-MediLedger-DSCSA-FDA/505563/.

¹⁵⁴ For a more detailed discussion of the use of blockchain in healthcare, see Alevtina Dubovitskaya et al., Secure and Trustable Electronic Medical Records Sharing using Blockchain, AMIA ANN. SYMP. PROC. ARCHIVE (Apr. 16, 2018), https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5977675/; Thomas Heston, Why Blockchain Technology Is Important for Healthcare Professionals, Elson S. Floyd C. Med. & U. Wash. (July 20, 2017), https://ssrn.com/abstract=3006389 (

¹⁵⁵ See Bill Siwicki, How Blockchain can help with healthcare's patient matching problem, HEALTHCARE IT NEWS (Aug. 13, 2018), https://www.healthcareitnews.com/news/how-blockchain-can-help-healthcares-patient-matching-problem; Randy Bean, Will

field is so promising that researchers have established a journal to share their learnings on blockchain. Additionally, a number of consulting firms are working with companies that plan to use blockchain to manage patient data in clinical trials and electronic health records. Blockchain fits naturally with healthcare reform because a decentralized system may increase security while at the same time improving access controls and making it more difficult to tamper with or change records without authorization.

However, despite the promise, a number of key questions remain, as Professor Charlotte Tschider has observed. First, will gains in cybersecurity protection outweigh privacy or other legal issues such as data ownership? Second, what would be the practical implications of implementing a private blockchain whether through a consortium, patient-initiation, regulatory-approval? Third, how could blockchain work with other medical device applications? Finally, how would the technology work over geographic regions with different regulatory structures, especially as it relates to data protection? These questions will hopefully be answered or at least contemplated as companies like Gem Health partner with Philips to explore how blockchain technology can support a patient centric-approach to healthcare and MedRec

Blockchain Transform Healthcare?, FORBES MAGAZINE (Aug. 5, 2018), https://www.forbes.com/sites/ ciocentral/2018/08/05/will-blockchain-transform-healthcare/#191f01ab553d;

¹⁵⁶ See generally Patrick Li et al., DMMS: A Decentralized Blockchain Ledger for the Management of Medication Histories, BLOCKCHAIN IN HEALTHCARE TODAY (Mar. 23, 2018), https://blockchainhealthcaretoday.com/index.php/journal.

¹⁵⁷ See e.g., Blockchain in Healthcare, BLOCKCHAIN UNLEASHED: IBM BLOCKCHAIN BLOG, https://www.ibm.com/blogs/blockchain/category/blockchain-in-healthcare/ (last visited Jan. 20, 2019); see also RJ Krawiec et al., Blockchain: Opportunities for health care, DELOTTE, https://www2.deloitte.com/us/en/pages/public-sector/articles/blockchain-opportunities-for-health-care.html (last visited Jan. 20, 2019).

¹⁵⁸ Charlotte A. Tschider, *Blockchain in Healthcare Panel*, SEALS CONF. (Aug. 2018).

¹⁵⁹ Id.

¹⁶⁰ *Id*.

¹⁶¹ *Id.*

¹⁶² *Id*.

¹⁶³ See Health, GEM ENTERPRISE, https://enterprise.gem.co/health/ (last visited Jan. 20, 2019).

embarks on a pilot project with Beth Israel Deaconness Medical Center to create a decentralized content-management system for healthcare data. Though there are certain concerns and speculations regarding blockchain's integration with current healthcare systems and its cultural adoption, it is clear this new technology creates unique opportunities to reduce complexity, enable trustless collaboration, and create secure and immutable information, which has widespread implications for stakeholders in the healthcare ecosystem. ¹⁶⁵

C. Banking and Finance

One of the most talked-about topics in the financial services industry today is blockchain because of the benefits and features it can provide, some of these being faster throughput, reduced costs, less room for error, reliability, transparency, and auditability. The financial institutions that find ways to adopt and apply blockchain technology will gain the competitive advantage of delivering solutions with faster time-to-market at a reduced cost. "With global banking currently a \$134T industry, blockchain technology and DLT could disintermediate key services that banks provide, including:" Know Your Customer (KYC), clearance and settlement systems, global payments, securities, and trade finance.

Accenture has estimated that the biggest investment banks could save \$10 billion by using blockchain technology to improve the efficiency of clearing and settlement. Richard Lumb, head of financial services at the consultancy, has predicted: "The first place we will see it have an impact is clearing houses, such as Deutsche Börse, the Australian Stock Exchange and Depository Trust & Clearing Corporation [DTCC]." He added: "Today it is managed through a myriad of messages and manual

¹⁶⁶ How Blockchain Could Disrupt Banking, CBS INSIGHTS (Dec. 12, 2018), https://www.cbinsights.com/research/blockchain-disrupting-banking/.

¹⁶⁴ Ariel Ekblaw *et al.*, *MedRec: A Case Study for Blockchain in Healthcare*, MIT DIGITAL CURRENCY INITIATIVE (Aug. 2016), https://dci.mit.edu/research/blockchain-medical-records.

¹⁶⁵ Krawiec et al., supra note 157.

¹⁶⁷ Banking on Blockchain: A Value Analysis for Investment Banking, ACCENTURE, https://www.accenture.com/t20170120T074124Z_w_/usen/_acnmedia/Accenture/Conversion-Assets/DotCom/Documents/Global/PDF/Consulting/Accenture-Banking-on Blockchain.pdf#zoom=50 (last visited Jan. 20, 2019).

¹⁶⁸ Martin Arnold, *Five Ways Banks are Using Blockchain,* FIN. TIMES (Oct. 16, 2017), https://www.ft.com/content/615b3bd8-97a9-11e7-a652-cde3f882dd7b.

reconciliation. There is a big opportunity for blockchain to seriously restructure that industry." One of the best-known examples of this restructuring is the Australian Securities Exchange, which aims to shift much of its post-trade clearing and settlement on to a blockchain system. In the United States, DTCC is working with IBM, R3, and Axoni to shift post-trade clearing of single-name credit default swaps on to a blockchain system by the end of next year.

The global payments business is a large, slow, costly, and errorprone industry, which makes it another candidate for blockchain innovation. It can be expensive and take days to transfer money from a party in one country to a party in another country. By establishing a decentralized ledger for payments (e.g. Bitcoin and Ripple), blockchain technology could facilitate faster payments at lower fees than banks. Blockchain technology offers a high-security, low-cost way of sending payments that cuts down on the need for verification from third parties and beats processing times for traditional bank transfers. Some companies are using blockchain technology to improve cross-border payments in developing economies. BitPesa, for example, focuses on facilitating B2B payments in countries like Kenya, Nigeria, and Uganda. Companies like Ripple are working with numerous Japanese banks to create efficient cash transfers through the application of blockchain technology.

By tokenizing traditional securities such as stocks, bonds, and alternative assets—and placing them on public blockchains—blockchain technology could also create more efficient, interoperable capital markets.

¹⁶⁹ *Id*.

¹⁷⁰ David Floyd, *ASX Exchange Targets 2020 for DLT Settlement System*, COINDESK (Apr. 30, 2018), https://www.coindesk.com/australian-securities-exchange-eyes-end-2020-dlt-rollout.

¹⁷¹ Kristi Morrow, DTCCC Selects IBM, Axoni, and R3 to Develop DTCC Distributed Ledger Technology Solution for Derivatives Processing, DTCC (Jan. 9, 2017), http://www.dtcc.com/news/2017/january/09/dtcc-selects-ibm-axoni-and-r3-to-develop-dtccs-distributed-ledger-solution.

¹⁷² The company claims to have processed millions of dollars in transactions, reportedly growing 20% month-over-month. *See BitPesa 5th Anniversary: Celebrating 5 years of Growth,* BTPESA (Nov. 19 2018), https://www.bitpesa.co/blog/bitpesa-anniversary-5-years-of-growth/#.

¹⁷³ Ryan Browne, *Ripple Develops Blockchain Payment App with Japanese Bank Consortium*, CNBC (Mar. 7, 2018), https://www.cnbc.com/2018/03/07/ripple-develops-blockchain-payment-app-with-japanese-bank-consortium.html.

Securities and stock trading currently require structured deals for offerings and require many intermediaries to have access to and validate information between the pre-trade and post-trade reporting and various servicing elements.¹⁷⁴ Blockchain could reduce the overhead 'required' in these transactions, reduce the time to provide information to all of the parties involved, and simplify reporting, because all of the information and ownership would be in available to the parties that needed it (including the ownership of partial shares, which could be broken out as a portion of a block).¹⁷⁵

For example, the Nasdaq Stock Market worked with Chain.com to issue securities on the Nasdaq Linq blockchain ledger technology in 2015.¹⁷⁶

Trade finance commonly involves multiple parties across various parts of a deal to complete their part before funding events happen. When done internationally or as part of very large deals, there can be a number of intermediaries involved in validating that each party has met the obligations of the contract. In March 2017, global shipping company Maersk announced it had completed a test that leveraged blockchain technology built in partnership with IBM to track freight shipments, allowing better security, less paperwork, and better access to information by parties such as the Department of Homeland Security. Additionally, seven European banks announced a partnership with IBM to build a cross-border trade finance blockchain. By replacing the cumbersome, paper-heavy bills of lading process in the trade finance

¹⁷⁶ See Nasdaq Linq Enables First- Ever Private Securities Issuance Documented with Blockchain, NASDAQ (Dec. 30, 2015), http://ir.nasdaq.com/news-releases/news-release-details/nasdaq-linq-enables-first-ever-private-securities-issuance?releaseid=948326.

¹⁷⁴ See Peter Andrew Davey, Is Blockchain Technology Right for Banking, THE CLEARING HOUSE, https://www.theclearinghouse.org/banking-perspectives/2017/2017-q4-banking-perspectives/articles/blockchain-for-banking (last visited Jan. 20, 2019).

¹⁷⁵ *Id*.

¹⁷⁷ Davey, *supra* note 174.

¹⁷⁸ Tom Groenfeldt, *IBM and Maersk Apply Blockchain to Container Shipping*, FORBES (Mar. 5, 2017), https://www.forbes.com/sites/tomgroenfeldt/2017/03/05/ibm-and-maersk-apply-blockchain-to-container-shipping/#57f8e45a3f05.

¹⁷⁹ Tom Groenfeldt, *7 European Banks Form Blockchain Consortium for SME's*, Forbes (June 28, 2017), https://www.forbes.com/sites/tomgroenfeldt/2017/06/28/7-european-banks-form-blockchain-consortium-for-smes/#49d8f3d93818.

industry, blockchain technology can create more transparency, security, and trust among trade parties globally.

D. Supply Chain and Logistics

Prior to using the blockchain platform, Maersk estimated that it could take 30 people or organizations and 200 documents or interactions to process a shipment of refrigerated goods from one part of the world to another. 180 Maersk is the largest container shipping company in the world and has twenty percent of the global shipping market.¹⁸¹ After developing the proof of concept, Maersk and IBM announced TradeLens, a collaborative venture with over 90 participants who constitute more than twenty percent of the global supply chain. 182 The platform uses custom smart contracts to execute transactions with fewer intermediaries. 183 Although the solution shows promise, many of Maersk's largest competitors have failed to join the initiative over concerns about usability and Maersk's ownership of the IP.¹⁸⁴ In theory, Maersk's competitors would act as "trust anchors" running full blockchain nodes on the network. 185 Because large shippers use multiple carriers and freightforwarders, the solution only works if multiple participants manage the cargo and inventory across the different networks. 186 Ironically, it appears as though a lack of trust may prevent this blockchain initiative from reaching its full potential.

On the other hand, the competitors that make up the Blockchain in Transportation Alliance (BITA) see tremendous potential in the technology and in partnering with each other.¹⁸⁷ This industry group of hundreds of fleet managers, third-party logistic providers, shippers, original equipment manufacturers, technology companies, investors,

¹⁸⁰ *Id*.

¹⁸¹ Id.

¹⁸² Id.

¹⁸³ Id.

¹⁸⁴ Ian Allison, IBM and Maersk Struggle to Sign Partners to Shipping Blockchain, COINDESK (Oct. 26, 2018) https://www.coindesk.com/ibm-blockchain-maersk-shipping-struggling.

¹⁸⁵ *Id*.

¹⁸⁶ *Id*.

¹⁸⁷ BiTA MEMBERSHIP & BENEFITS, https://www.bita.studio/membershipinformation/(last visited Jan. 20, 2019).

suppliers, and vendors aims to explore the design and adoption of blockchain standards. Member companies include FedEx, UPS, Target, Whirlpool, Google, pWc, Cisco, HP, Microsoft, Ryder, Deloitte, BP Oil, and Anheuser Busch. In addition, SAP, a member of BITA, has also created a consortium of two dozen food, pharmaceutical, technology, and shipping companies to pilot a cloud-based tracker for goods from creation to shipment using blockchain. UPS has filed for a patent to track shipments on multiple carriers and optimize routes with limited human intervention. FedEx's CEO Fred smith has called the technology the "next frontier" in logistics and has joined the Hyperledger open source platform to collaborate cross-industry blockchain projects. Finally, companies such as SAP, IBM, Microsoft, and Amazon clearly see blockchain as a service as a lucrative business opportunity, particularly related to supply chains.

E. State Actors

"Currently governments on all continents except Antarctica are engaged in blockchain pilot projects." According to an IBM survey of two hundred governmental executives in sixteen countries, nine out of ten

¹⁸⁹ BiTA MEMBERS, https://www.bita.studio/members/ (last visited Jan. 20, 2019).

¹⁸⁸ Id.

¹⁹⁰ SAP BLOCKCHAIN APPLICATIONS, https://www.sap.com/products/leonardo/blockchain.html#customers (last visited Jan. 20, 2019).

¹⁹¹ U.S. Patent Application No. 15/932328 (filed Feb. 16, 2018), available at http://appft.uspto.gov/netacgi/nphParser?Sect1=PTO1&Sect2=HITOFF&d=PG0&p=1&u=%2Fnetahtml%2FPTO%Fsrchnum.html&r=1&f=G&l=50&s1=%222018023 2693%22.PGNR.&OS=DN/20180232693&RS=DN/20180232693.

¹⁹² See Emma Cosgrove, UPS Blockchain Patent Aims to Route Packages on Multiple Carriers, SUPPLYCHAINDIVE (Aug. 20, 2018), https://www.supplychaindive.com/news/upsapplies-blockchain-patent-multiple-carriers/530467/.

¹⁹³ Thomas Black, FedEx CEO Fred Smith Sees Blockchain as 'Next Frontier' for Logistics, BLOOMBERG NEWS (May 16, 2018), https://www.ttnews.com/articles/fedex-ceo-fred-smith-sees-blockchain-next-frontier-logistics.

¹⁹⁴ Lucas Mearian, *Blockchain to Generate More Than \$10.6B in Revenue by 2023*, COMPUTERWORLD (Oct. 18, 2018), https://www.computerworld.com/article/3237465/enterprise-applications/blockchain-to-generate-more-than-106b-in-revenue-by-2023.html.

¹⁹⁵ Jorden Woods, *Blockchain: Public Sector Use Cases*, MEDIUM (Oct. 2, 2018), https://www.computerworlduk.com/galleries/applications/how-governments-are-using-blockchain-3680393.

governmental institutions surveyed expect to invest in blockchain in 2018 and seven in ten government executives expect blockchain will deliver the greatest cost, time, and risk reduction benefits in regulatory compliance. Other areas that the public sector plan to use blockchain include government records, citizen services, and identity management. Across these use cases, blockchain enables greater efficiency, less fraud, and lower costs. The holy grail is fully paperless, digital government with minimal corruption. The holy grail is fully paperless, digital government with minimal corruption.

1. Land Title Registries

To understand the potential of a blockchain land registry system, one must first understand how property changes hands. When a purchaser seeks to buy property today, he or she must find and secure the title and have the lawful owner sign it over. This seems simple on the surface, but the devil is in the details. For a large number of residential mortgage holders, flawed paperwork, forged signatures, and defects in foreclosure and mortgage documents have marred proper documentation of property ownership. The resulting situation means that the property no longer has a "good title" attached to it and is no longer legally sellable, leaving the prospective buyer in many cases with no remedies. Land registry blockchains seek to fix these "problems eminent in the traditional registry: corruption and extensive property fraud in the international markets, cross-border barriers, slow registration processes, double registrations or ownership, and 'dead capital' of unrecorded land in developing countries.

Although many registries currently outside of blockchain utilize online land registry processes, there is still some amount of manual processes to undertake, including payment.²⁰¹ Smart contracts facilitate transfer of titles automatically by means of tech rules once funds are

¹⁹⁶ Building Trust in Government: Exploring the Potentials of Blockchain, IBM INST. FOR BUS. VALUE 2 (Jan. 2017), https://public.dhe.ibm.com/common/ssi/ecm/gbe03801 usen/gbe03801usen-01_GBE03801USEN.pdf.

¹⁹⁷ Id.

¹⁹⁸ Woods, supra note 195.

¹⁹⁹ Id.

²⁰⁰ David Kariuki, Blockchain-Based Land Registry Systems Can Help Eliminate Fraud, Corruption and Delays, CRYPTOMORROW (Feb. 27, 2018), https://www.cryptomorrow.com/2018/02/27/blockchain-based-land-registry-and-record-systems/.

²⁰¹ *Id.*

transferred.²⁰² It speeds the transaction and registration.²⁰³ Most of these registries are also not secure compared to blockchain that secures data using cryptography.²⁰⁴

By using hashes to identify every real estate transaction (thus making it publicly available and searchable), proponents argue issues such as who is the legal owner of a property can be remedied. 'Land registry records are pretty reliable methods for maintaining land records, but they are expensive and inefficient,' David Reiss, professor of law and academic program director at the Center for Urban Business Entrepreneurship, told CoinDesk. He [further] explained, 'There is good reason to think that blockchain technology could serve as the basis for a more reliable, cheaper and more efficient land registry.'²⁰⁵

Within the United States, the city of South Burlington, Vermont, is trialing a land registration system utilizing blockchain for recording and authenticating property ownership,²⁰⁶ and "[l]ast year the office of the Cook County recorder of deeds participated in a pilot project that explored the barriers to adopting blockchain and the potential gains from overcoming those barriers."²⁰⁷ Outside the United States, problems with land titles are even more pronounced. In some countries, government actions, unethical interventions from corporations, and the destructive actions of Mother Nature compound the difficulty of getting a "good title". In Haiti, for example, natural disasters, forced evacuations, and the corruption of dictatorships have made the prospect of figuring out who

²⁰³ Id.

²⁰² Id.

²⁰⁴ Id.

²⁰⁵ Frederick Reese, *Land Registry: A Big Blockchain Use Case Explored*, COINDESK (Apr. 19, 2017), https://www.coindesk.com/blockchain-land-registry-solution-seeking-problem.

²⁰⁶ Katie Pyzyk, Vermont City to Use Blockchain for Land Registry, SMARTCITIESDIVE (Jan. 26, 2018), https://www.smartcitiesdive.com/news/vermont-city-to-use-blockchain-for-land-registry/515627/.

²⁰⁷ Joanne Cleaver, *Could Blockchain Technology Transform Home Buying in Cook County—and Beyond?*, THE CHICAGO TRIB. (July 9, 2018), https://www.chicagotribune.com/classified/realestate/ct-re-0715-blockchain-homebuying-20180628-story.html.

actually owns the land one lives on impossible.²⁰⁸ Likewise, in the Gaza Strip, the current land speculation is bedeviled by conflicting claims by both the Israeli government and the Palestinian Authority, as well as the possible intervention of third parties.²⁰⁹ Other countries working on or preparing blockchain-based land and property registry processes include: Lantmäteriet land registry of Sweden, Ukraine, the Republic of Georgia, United Kingdom, the Indian State Andhra Pradesh, the Netherlands, Brazil and Singapore.²¹⁰ Many believe that while blockchain is not going to 'replace government' concerning how land is registered and monitored, it will make governance of land registration the simplest and most corruption-resistant possible.²¹¹

2. E-Government and Citizen Services

Government responsibility—fiduciary, legal, and to the taxpayer—creates an incentive for ensuring accurate transfers of value between relevant stakeholders—within and between agencies, between the government and third parties, and between government and the citizenry. To facilitate faster and more efficient service, it would be beneficial for all governments to provide digital e-government services. Blockchain can provide a secure digital identity; it digitizes all new transaction data automatically and securely; and finally, it creates an interoperable platform across departments and agencies.

Estonia has led the way in using digital ledger technology (DLT) for citizen services since 2008, even before the Nakamoto whitepaper, and is home to the most famous blockchain-based digital government and eresidency program.²¹² This portal enables anyone to become an e-resident

²⁰⁸ Sam Cassatt, *How Blockchain Can Help Haiti Recover*, CONSENSYS (Dec. 1, 2016), https://media.consensys.net/how-blockchain-can-help-haiti-recover-b1657b609ad1.

²⁰⁹ Joseph J. Bambara & Paul R. Allen, *Blockchain: A Practical Guide to Developing Business, Law and Technology Solutions.* McGraw Hill Educ. (2018), at 82.

²¹⁰ Nir Kshetro, *Blockchain-Based Property Registries May Help Lift Poor People out of Poverty,* GOV'T TECH. MAG. (June 28, 2018), http://www.govtech.com/computing/Blockchain-Based-Property-Registries-May-Help-Lift-Poor-People-Out-of-Poverty.html.

²¹¹ Reese, supra note 205.

²¹² E-Residency 2.0 White Paper, E-ESTONIA (Dec. 18, 2018), https://e-estonia.com/wp-content/uploads/faq-a4-v02-blockchain.pdf.

of the country in 30–60 minutes and at a cost of 100 Euros.²¹³ Estonian e-residents can use the portal to create a digital identity, establish a business, setup banking relationships, and execute business documents.²¹⁴ Through its E-Estonia initiative,²¹⁵ the government facilitates voting, education, the justice system, legislation, and other services.²¹⁶ Estonia's adoption of blockchain technology has created a successful test bed for generalized government applications for the blockchain such that it can be seen as a blueprint for success for potential blockchain applications elsewhere.²¹⁷

Not to be outdone, Dubai plans to become the first blockchainpowered government by 2020.²¹⁸ Dubai will implement a solution to enable all government transactions on the blockchain as a part of the

Today, citizens can vote from their laptops and challenge parking tickets from home. They do so through the "once only" policy, which dictates that no single piece of information should be entered twice. Instead of having to "prepare" a loan application, applicants have their data—income, debt, savings—pulled from elsewhere in the system. There's nothing to fill out in doctors' waiting rooms, because physicians can access their patients' medical histories. Estonia's system is keyed to a chip-I.D. card that reduces typically onerous, integrative processes—such as doing taxes—to quick work.).

while it today takes on average about 7 months to discover the breach or misuse of an organization's data, the blockchain helps to discover such threats instantly. For example, cases like Snowden would never have happened if the NSA had been using blockchain technology like in Estonia. It is important to point out that although blockchain may not prevent the crime itself, it is 100% effective in detecting it.).

²¹³ E-Residency 2.0 White Paper, supra note 212; see Nathan Heller, Estonia: the Digital Republic, THE NEW YORKER (Dec. 25, 2017), https://www.newyorker.com/magazine/2017/12/18/estonia-the-digital-republic (

²¹⁴ E-ESTONIA, https://e-estonia.com/ (last visited Jan. 20, 2019).

²¹⁵ Id.

²¹⁶ Id.

²¹⁷ See Frequently Asked Questions, E-Estonia, https://e-estonia.com/wp-content/uploads/faq-a4-v02-blockchain.pdf (last visited Jan. 20, 2019) (noting,

²¹⁸ Surpara Dutt D' Cunha, *Dubai Sets its Sights on Becoming the World's First Blockchain-Powered Government*, FORBES (Dec. 18, 2017), https://www.forbes.com/sites/suparnadutt/2017/12/18/dubai-sets-sights-on-becoming-the-worlds-first-blockchain-powered-government/#11a1a8de454b.

'Smart Dubai' initiative.²¹⁹ Dubai has emerged as a pioneer in the global space of blockchain application and has drastically reduced the economic costs associated with current bureaucratic processes.²²⁰ Visas, permits, licenses, and bill payments require 100 million documents annually, and the government believes that it can save \$1.5 billion through a paperless system as well as 25.1 million hours of productivity every year.²²¹ Dubai also imports 200 billion in food from over 200 countries.²²² The municipality has launched a program to digitize its food safety protocols and will adapt blockchain as one of the technologies.²²³ It is a pioneering attempt to unwrap the regulatory challenges associated with widespread application of blockchain technology and as such it has already created a huge buzz in the industry with many companies wanting to capitalize on the new trade environment that comes with the deregulating effect of the blockchain.²²⁴

The UK government began exploring blockchain as early as 2015. 225 As one of its members of Parliament has written,

[t]rust in public services grows as they become more transparent. Citizens should be able to own, see, hold, and control the use of their own data—the data that

²¹⁹ Dubai Government to Embrace Blockchain Technology, KHALEEJ TIMES (Oct. 6, 2016), https://www.khaleejtimes.com/nation/dubai/dubai-to-embrace-blockchain.

²²⁰ Id.

²²¹ Dutt D' Cunha, supra note 218.

²²² Darin Detwiler, *One Nation's Move to Increase Food Safety with Blockchain*, BLOCKCHAIN UNLEASHED: IBM BLOCKCHAIN BLOG (Feb. 27, 2018), https://www.ibm.com/blogs/blockchain/2018/02/one-nations-move-to-increase-food-safety-with-blockchain/.

²²³ Sajila Saseendran, *Dubai Launches High-tech Food Watch Programme*, GULF NEWS (Nov. 19, 2017), https://gulfnews.com/news/uae/health/dubai-launches-high-tech-foodwatch-programme-1.2126769; *see also* Judy Sebastian, *Dubai is All Aboard with Blockchain and Big Data*, FOOD QUALITY AND SAFETY (Nov. 15, 2017), https://www.foodqualityandsafety.com/article/dubai-aboard-blockchain-big-data/.

²²⁴ See generally Sanjaya Baru, Blockchain: The Next Innovation to Make Our Cities Smarter, FICCI (2018), https://www.pwc.in/assets/pdfs/publications/2018/blockchain-the-next-innovation-to-make-our-cities-smarter.pdf.

²²⁵ See generally Matthew Hancock, &Ed Vaizey, Distributed Ledger Technology: Beyond Block Chain, UK GOV'T CHIEF SCIENTIFIC ADVISORS, https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/492972/gs-16-1-distributed-ledger-technology.pdf.

others are so keen to access, and that our security and wellbeing increasingly depends upon. In the past, the use of data was too often hidden behind organizations' firewalls, out of sight of the data's subjects. New technologies, however, such as blockchain, allow for more subject control, more transparency, and less need for centralized services. These new technologies provide greater technical resilience and security, too.²²⁶

3. Identity Management

Digital identity is both a use case for blockchain and the enabler that allows each of the other assets discussed for blockchain integration to exist.

Whether cryptocurrencies or cars, each asset needs to be rendered digitally to be transacted on a blockchain, and the owner or transactor also needs a digital identity to engage in those transactions. The magnitude of this challenge is recognized by public sector actors around the world—a world in which one-fifth of the world's population lives without a legal or officially recognized identity.²²⁷

The most developed government use of blockchain identity services is in Estonia with the e-Identity ID card, ²²⁸ but trials are ongoing

While these methods could generally be implemented *without* the use of a blockchain, to do so would require identity systems to be hosted somewhere trustworthy, which would tend to lead to, if not require, centralization to some degree (under the assumption that most individuals would not choose to run their own hosting infrastructure).

²²⁶ Eddie Hughes, Embracing New Technologies to Drive Efficiency and Empower the Citizen, FREER UK, at 4 (July 2019), https://www.freeruk.com/wp-content/uploads/2018/07/Freer_Unlocking-Blockchain_approval.pdf.

²²⁷ Jason Killmeyer *et al.*, *Will Blockchain Transform the Public Sector*, DELOITTE, at 14, https://www2.deloitte.com/content/dam/insights/us/articles/4185_blockchain-public-sector/DUP_will-blockchain-transform-public-sector.pdf (last visited Jan. 22, 2019); *see also* Allan Third *et al.*, *Government Services and Digital Identity*, KNOWLEDGE MEDIA INST. OPEN U. (Aug. 1, 2018), at 5, https://www.eublockchainforum.eu/sites/default/files/researchpaper/20180801_government_services_and_digital_identity.pdf?width=1 024&height=800&iframe=true.

²²⁸ E-Identity, E-ESTONIA, https://e-estonia.com/solutions/e-identity/id-card/ (last visited Jan. 23, 2019).

or in development in Switzerland,²²⁹ Finland,²³⁰ Japan,²³¹ the U.S.,²³² and UNICEF.²³³ In most of these cases, the goal is to provide identity services to the initiating government's own citizens, but the Finnish trial is noteworthy as it uses blockchain to provide identification in the form of debit cards to refugees, a vulnerable group who typically cannot make use of traditional paper-based identities.²³⁴ The U.N. is also experimenting with new refugee identity stsems using blockchains in a collaboration with Accenture and Microsoft.²³⁵ The refugee case is an extreme example of a general identity problem which blockchains can address. Paper-based identity systems cannot be used across borders here because the government which would usually serve as a guarantor may be hostile, unreachable, or may not exist as a functioning entity.²³⁶ But even in less traumatic cases of international movement, the reliance on an individual's home government could be lessened by a secure digital identity service based on blockchain, reducing the number of parties involved in an interaction, and potentially increasing efficiency and trust.

5. Blockchain and the Sustainable Development Goals

In 2015, the United Nations announced the Sustainable Development Goals (SDGs), seventeen goals with 169 targets designed to "end poverty, protect the planet and ensure that all people enjoy peace and

²²⁹ Paul Kohlhaas, *Zug ID: Exploring the First Publicly Verified Blockchain Identity*, UPORT (Dec. 6, 2017), https://medium.com/uport/zug-id-exploring-the-first-publicly-verified-blockchain-identity-38bd0ee3702.

²³⁰ William Suberg, Findland Solves Refugee Identity with Blockchain Debit Cards, COINTELEGRAPH (Sept. 5, 2017), https://cointelegraph.com/news/finland-solves-refugee-identity-with-blockchain-debit-cards.

²³¹ Thad Reuter, *Digital ID in Japan to be Powered by Blockchain*, SECUREID NEWS (Oct. 30, 2017), https://www.secureidnews.com/news-item/digital-id-japan-powered-blockchain/.

²³² Theo Douglas, *Illinois Announces Key Partnership in Birth Registry Blockchain Pilot*, GOV'T TECH. (Sept. 8, 2017), http://www.govtech.com/data/Illinois-Announces-Key-Partnership-in-Birth-Registry-Blockchain-Pilot.html.

²³³ Wayan Vota, Five Examples of United Nations Agencies Using Blockchain Technology, ICTWORKS (Mar. 8, 2018), https://www.ictworks.org/united-nations-agencies-using-blockchain-technology/#.XBVzrfZKjUp.

²³⁴ Suberg, *supra* note 230.

²³⁵ Jeff John Roberts, *Microsoft and Accenture Unveil Global ID Systems for Refugees*, FORTUNE (June 19, 2017), http://fortune.com/2017/06/19/id2020-blockchain-microsoft/.

²³⁶ Id.

prosperity" by 2030.²³⁷ The SDGs, adopted by 193 nations, require a partnership between the public sector and private enterprise.²³⁸

The U.N. has several projects related to blockchain and the SDGs. In 2017, fifteen U.N. agencies had blockchain initiatives and pilots ranging from alternate financing; managing the U.N. car fleet; e-trade for all, allowing people to start online businesses; and streamlining remittances.²³⁹ A recent report listed over one hundred potential use cases but found that blockchain has the most utility for SDGs related to decent work and economic growth; industry, innovation, and infrastructure; reduced inequalities; and peace, justice, and strong institutions.²⁴⁰

In the most well-known blockchain initiative, the U.N.'s World Food Programme (WFP) has used the Ethereum blockchain to help over 500,000 refugees in Jordan and Pakistan.²⁴¹ The WFP uses blockchain to address the "no hunger" and "zero poverty" SDGs.²⁴² The organization uses the technology for both digital identity through iris scans and the disbursement of \$2 billion and food to beneficiaries and plans to expand to Africa.²⁴³ Specifically, the technology has enabled female Syrian refugees to receive cash in supermarkets through iris scans because Jordanian police do not allow the delivery of cash into refugee camps

²³⁹ Heather Starkie, *Usage of Blockchain in the UN System,* UNITE (Aug. 2017), at 3–4, https://unite.un.org/sites/unite.un.org/files/session_3_b_blockchain_un_initiatives_final.pdf.

²³⁷ Sustainable Development Goals, U.N. DEV. PROGRAMME, http://www.undp.org/content/undp/en/home/sustainable-development-goals.html (last visited Jan. 22, 2019).

²³⁸ Id.

²⁴⁰ Adam Fishman, *SDG Knowledge Weekly: Blockchain, Mobile and Financial Technology Update,* IISD (Aug. 20, 2018), http://sdg.iisd.org/commentary/policy-briefs/sdg-knowledge-weekly-blockchain-mobile-and-financial-technology-update/.

²⁴¹ Russ Juskalian, *Inside the Jordan Refugee Camp That Runs On Blockchain*, MIT TECH. REV. (Apr. 12, 2018), https://www.technologyreview.com/s/610806/inside-the-jordan-refugee-camp-that-runs-on-blockchain/.

²⁴² Sustainable Development Goals, supra note 237.

²⁴³ Anna Baydakova, UN Food Program to Expand Blockchain Testing to African Supply Chain, COINDESK (Sept. 26, 2018), https://www.coindesk.com/un-food-program-to-expand-blockchain-testing-to-african-supply-chain; Blockchain for Zero Hunger, WFP, https://innovation.wfp.org/project/building-blocks (last visited Jan. 22, 2019); Juskalian, supra note 241 (the author also attended a Humanitarian Blockchain Summit on Dec. 7, 2018 and has slides on file with more detailed information).

and ATMs, and banks are not accessible.²⁴⁴ WFP reports that using blockchain for disbursements has eliminated ninety-eight percent of its transaction fees.²⁴⁵

The U.N. has also explored blockchain to monitor climate change reporting and impacts.²⁴⁶ The members of the Climate Change Coalition have pledged to consider the technology to assist with compliance with the Paris Accord; measurement and recording of interventions; building stakeholder capacity in developing countries; standardization of climate change governance; mitigation of fraudulent activity with DLT and climate change; and contribution to the achievement of the SDGs.²⁴⁷

The U.N. does not just use the technology, it has invested in it as well.²⁴⁸ In fact, UNICEF has invested over \$11 million in blockchain startups looking to solve problems related to poor and vulnerable children.²⁴⁹ UNICEF's Innovation Team believes that blockchain can provide a new avenue to donate money, increase transparency, and reduce friction in transactions by leveraging tokenization.²⁵⁰ The UNICEF fund has sponsored hackathons to address the refugee crisis,²⁵¹ explored the possibility of using passive distributed mining networks to create investment funding opportunities,²⁵² looked at the use of Bitcoin's role in

²⁴⁴ Juskalian, *supra* note 241.

²⁴⁵ Id.

²⁴⁶ UN Supports Blockchain Technology for Climate Action, U.N. (Jan. 22, 2018), https://unfccc.int/news/un-supports-blockchain-technology-for-climate-action.

²⁴⁷ Id.

²⁴⁸ 10 Great Examples of How the UN Is Using Blockchain Technology for Social Good, CRYPTOCOIN (Dec. 20, 2017) https://cryptocoin.news/news/10-great-examples-of-how-the-un-is-using-blockchain-technology-for-social-good-4846/.

²⁴⁹ Id.

²⁵⁰ *Blockchain*, UNICEF, https://www.unicef.org/innovation/blockchain (last visited Jan. 22, 2019).

²⁵¹ UNICEFStories, Blockchain Hackathon Mexico: Tackling the Refugee Crisis, One Digital Leap at a Time, UNICEF (Oct. 19, 2018), http://unicefstories.org/2018/ 10/19/blockchain hackathonmx/.

²⁵² UNICEF Funding Opportunity for Blockchain Start-ups, UNICEF, http://unicefstories.org/blockchaincall/ (last visited Jan. 22, 2019).

sex trafficking,²⁵³ and sought research on smart contracts for multisignatory initiatives.²⁵⁴

III. CORPORATE GOVERNANCE, COMPLIANCE, AND ENTERPRISE RISK MANAGEMENT

Companies of all sizes have compliance and risk management obligations. Blockchain has the potential to aid—if not revolutionize—compliance because it can reduce delay, cut costs, avoid duplication, and discover errors or fraud early. Larger companies, their vendors, and business partners must contend with increased regulatory scrutiny, changing regulations from a number of jurisdictions, data protection obligations, and enhanced disclosure requirements. Accordingly, blockchain's immutability, tamper-resistance, and timestamping make it an ideal tool for compliance practitioners.

A. Blockschain and Audit

Auditors play a critical role in compliance because they ensure the accuracy of the company's books and records.²⁵⁵ Generally, external auditors focus on a company's financial reporting and financial risk and provide reports that shareholders and outsiders can rely upon.²⁵⁶ A company's internal auditor evaluates a company's risk management, internal controls, and governance on all areas of risk, not just financial risk.²⁵⁷ Internal and external auditors work closely together, but internal auditors report to the board and senior management.²⁵⁸ Nonetheless, internal auditors must retain independence.²⁵⁹ Auditors play such an important role to shareholders and the larger public marketplace because

²⁵³ Brett Israel, *In a Step Toward Fighting Human Trafficking, Sex Ads Are Linked to Bitcom Data*, BERKELEY NEWS (Aug. 16, 2017), https://news.berkeley.edu/2017/08/16/in-a-step-toward-fighting-human-trafficking-sex-ads-are-linked-to-bitcoin-data/.

²⁵⁴ UNICEF Funding Opportunity for Blockchain Start-ups, supra note 252.

²⁵⁵ John Bendermacher, *Global Perspectives and Insights: Internal Audit and External Audit,* INST. INTERNAL AUDITORS, https://na.theiia.org/periodicals/Public%20Documents/GPI-Distinctive-Roles-in-Organizational-Governance.pdf (last visited Jan. 22, 2019).

²⁵⁶ Id.

²⁵⁷ See What Is Internal Audit?, CHARTERED INSTITUTE OF INTERNAL AUDITORS, https://www.iia.org.uk/about-us/what-is-internal-audit/ (last visited Jan. 22, 2019); Bendermacher, supra note 255.

²⁵⁸ Bendermacher, *supra* note 255.

²⁵⁹ Id.

they provide assurances that a company's financial statements do not have material misstatements, and that internal controls over financial reporting are operating as they should.²⁶⁰

Because blocks are validated and recorded, companies could conceivably use the technology to provide proof that they have complied with various steps required by regulation. Internal and external auditors could thus track compliance, as could regulators. Additionally, blockchain allows for the tracking of goods and data in real time, which enables more timely and accurate analysis. For these reasons, the audit community does not see blockchain as a passing fad, but rather as a potential tool. While acknowledging the scalability issues with blockchain, the Chartered Professional Accountants of Canada (CPA Canada) and the American Institute of CPAs (AICPA) have advised their respective members to learn about the technology because it "has the potential to impact all recordkeeping processes, including the way transactions are initiated, processed, authorized, recorded, and reported. Changes in business models and business processes may impact backoffice activities such as financial reporting and tax preparation." ²⁶²

In fact, in July 2018, KPMG, EY, PwC, and Deloitte, announced that they had joined a Taiwanese pilot program to test blockchain for fiscal audits. As Deloitte has observed, because the records are time stamped and can't be destroyed, companies could write transactions directly into a joint ledger, which could improve financial reporting and enhance internal controls. As Page 1942.

Blockchain also has the potential to automate certain audit transactions because it will reduce the need for an auditor to test them.²⁶⁵

²⁶⁰ *Id*.

 ²⁶¹ Blockchain Technology and its Potential Impact on the Audit and Assurance Profession, AICPA (2017),
 at

https://www.aicpa.org/content/dam/aicpa/interestareas/frc/assuranceadvisoryservices/downloadabledocuments/blockchain-technology-and-its-potential-impact-on-the-audit-and-assurance-profession.pdf.

²⁶² Id.

²⁶³ See La Quercia, supra note 25.

²⁶⁴ Blockchain Technology—Creating a Decentralized Future, DELOITTE (Feb. 22, 2017), https://www.iasplus.com/en-ca/cfos-corner/technology/a-decentralized-future.

²⁶⁵ Blockchain: How This Technology Could Impact the CFO, ERNST & YOUNG (2017), at 4, https://www.ey.com/Publication/vwLUAssets/EY-blockchain-how-this-technology-

As EY explains, this leaves the auditor available to "focus on confirming the validity of digital representation of physical assets and codification of contracts in conjunction with accounting standards rather than auditing transactions. This enables greater focus on more complex transactions and internal controls, fundamentally changing the scope and approach of an audit opinion."

Nonetheless, blockchain may have some limitations for auditors. As the AICPA and CPA Canada report notes, the chain could still have transactions that are "unauthorized, fraudulent or illegal; executed between related parties; linked to a side agreement that is 'off-chain'; or incorrectly classified in the financial statements."²⁶⁷ Auditors will thus have to understand the consensus protocol for the blockchain to ensure its reliability. 268 On balance, however, these auditors appear cautiously optimistic that blockchain will reduce labor intensive manual data extraction and allow continuous auditing of routine procedures.²⁶⁹ Possible future roles for auditors include auditing smart contracts and oracles to ensure that they comport with the stated triggering events; providing independent assurance to consortium blockchains that the architecture meets stated robustness and stability requirements; and reporting on the effectiveness of controls of a permissioned blockchain.²⁷⁰ Ironically, although blockchain aims to eliminate the need for trusted intermediaries, trusted auditors will play a significant role in ensuring that companies and stakeholders trust the technology.

B. Blockchain and Know Your Customer/ Anti-money Laundering Compliance

KYC processes provide the backbone of financial institutions' anti-money laundering efforts and help to detect and prevent criminal behaviors. Dozens of countries besides the United States have these kinds of mandatory customer due diligence rules, which differ from jurisdiction

could-impact-the-cfo/\$FILE/EY-block chain-how-this-technology-could-impact-the-cfo.pdf.

²⁶⁶ Id.

²⁶⁷ Blockchain Technology and its Potential Impact on the Audit and Assurance Profession, supra note 261, at 10.

²⁶⁸ *Id*.

²⁶⁹ Id.

²⁷⁰ Id. at 12.

to jurisdiction; thus, the verifications are not portable for clients.²⁷¹ Despite the importance of the regulations, KYC at many financial institutions is an inefficient and tedious processes, rife with duplication of effort and risk of error, which is costly and could negatively impact the customer experience. According to a 2017 Thomson Reuters report, banks take an estimated 24-29 days to onboard a customer and twelve percent of customers had changed banks because of the onboarding process.²⁷² Financial institutions with a turnover of over \$10 billion spent nearly \$150 million on average complying with KYC rules.²⁷³ The average amount spent for all institutions responding to the Thomson Reuters survey was \$40 million.²⁷⁴ Sales people around the world spend an average of twenty-seven percent of the workweek onboarding customers.²⁷⁵

The immutability and transparency of blockchain provides a streamlined way for financial institutions to gain swift and secure access to clean and updated customer data. This results in greater operational efficiency; increased trust between institutions; and reduction of labor-intensive data gathering, processing time, and costs. For regulators, the use of blockchain provides a single source of customer data for better understanding and visibility of customer activity across financial institutions. From a customer standpoint, an institution's use of a blockchain-enabled KYC utility could reduce onboarding wait times and eliminate the need to repeatedly provide the same information to their financial services providers.

²⁷¹ List of Approved KYC Rules, IRS, https://www.irs.gov/businesses/international-businesses/list-of-approved-kyc-rules; see John Callahan, Know Your Customer (KYC) Will Be a Great Thing When it Works, FORBES (July 10, 2018), https://www.forbes.com/sites/forbestechcouncil/2018/07/10/know-your-customer-kyc-will-be-a-great-thing-when-it-works/#53b4cd6b8dbb (describing additional challenges with KYC compliance).

²⁷² KYC Compliance: The Rising Challenge for Financial Institutions, THOMSON REUTERS, at 6, 14, https://www.refinitiv.com/content/dam/gl/en/documents/reports/kyc-compliance-the-rising-challenge-for-financial-institutions-special-report.pdf (last visited Jan. 22, 2019).

²⁷³ *Id.* at 4.

²⁷⁴ *Id.* at 10 (see graph).

²⁷⁵ Stephen Wolf, GLEIF Identifies That Over Half of Salespeople in Banking Spend 27% of Their Working Week Onboarding New Client Organizations, GLEIF (May 5, 2018), https://www.gleif.org/en/newsroom/blog/gleif-identifies-that-over-half-of-salespeople-in-banking-spend-27-of-their-working-week-onboarding-new-client-organizations.

This past summer, thirty-nine financial firms partnered with blockchain consortium R3 and completed more than 300 transactions via R3's KYC application. R3's KYC project involved major financial and banking institutions worldwide such as Deutsche Bank, ING, the National Bank of Egypt, Raiffeisen Bank International, and others. It also involved regulators and central banks such as the Central Bank of Colombia, the Federal Reserve Bank of Boston, and the Financial Superintendence of Colombia. The transactions were conducted across eight time zones in nineteen countries, wherein banks could request access to customer KYC data, and clients could grant or revoke access. David E. Rutter, CEO of R3, said the goal of the Corda-based KYC application is to speed up the usually slow and time-consuming process of verifying customer identity for financial transactions, also noting an increasing demand for blockchain-based KYC solutions.

C. Blockchain and Cybersecurity

Seven million data records were breached in 2017, most through human error, but many through malicious attack.²⁸¹ In 2018, "[a]t least 35 states, D.C. and Puerto Rico introduced . . . 265 bills . . . related to cybersecurity."²⁸² Depending on company size and industry, companies must also contend with the NIST Cybersecurity Framework,²⁸³ the

²⁷⁶ 39 Firms Complete Global Trial of KYC on Corda Blockchain Platforms, R3 (June 28, 2018), https://www.r3.com/news/39-firms-complete-global-trial-of-kyc-on-corda-blockchain-platform/.

²⁷⁷ *Id*.

²⁷⁸ Id.

²⁷⁹ Id.

²⁸⁰ Helen Partz, Banks and Regulators Complete KYC App Test on R3 Blockchain Platform, COINTELEGRAPH (June 30, 2018), https://cointelegraph.com/news/banks-and-regulators-complete-kyc-app-test-on-r3-blockchain-platform.

²⁸¹ Gemelato, 2017 Data Breach Level Index: Full Year Results Are In..., Gemelato (Apr. 13, 2018), https://blog.gemalto.com/security/2018/04/13/data-breach-stats-for-2017-full-year-results-are-in/.

²⁸² Cybersecurity Legislation 2018, NATIONAL CONFERENCE OF STATE LEGISLATURES (Nov. 6, 2018), http://www.ncsl.org/research/telecommunications-and-information-technology/cybersecurity-legislation-2018.aspx.

²⁸³ Framework for Improving Critical Infrastructure Cybersecurity, NIST (Apr. 16, 2018), https://nvlpubs.nist.gov/nistpubs/CSWP/NIST.CSWP.04162018.pdf

Healthcare Information Portability and Accountability Act,²⁸⁴ the Internet of Medical Things Resilience Partnership Act,²⁸⁵ the Medical Device Cybersecurity Act of 2017,²⁸⁶ FINRA rules,²⁸⁷ 23 NYCRR 500 cybersecurity regulation issued by the Department of Financial Services,²⁸⁸ SEC guidance,²⁸⁹ PCI DSS,²⁹⁰ and other regulations. Internationally, covered firms must comply with the Cybersecurity Law of the People's Republic of China,²⁹¹ the EU's General Data Protection Act,²⁹² and dozens more.

Blockchain provides at least four benefits related to cybersecurity. First, the lack of a central point of contact or locus of information—

²⁸⁴ See generally Summary of the HIPAA Security Rule, U.S. DEP' HEALTH & HUM. SERVS., https://www.hhs.gov/hipaa/for-professionals/security/laws-regulations/index.html (last visited Jan. 22, 2019).

²⁸⁵ See generally H.R. 3985, 115th Cong. (2017).

²⁸⁶ See generally S. 1656, 115th Cong. (2017).

²⁸⁷ See generally Cybersecurity, FINANCIAL INDUSTRY REGULATORY AUTHORITY, http://www.finra.org/industry/cybersecurity (last visited Jan. 22, 2019).

²⁸⁸ See generally Cybersecurity Requirements for Financial Service Companies, 23 NYCRR 500, New York State, https://www.dfs.ny.gov/legal/regulations/adoptions/dfsrf500txt.pdf.

²⁸⁹ See generally SEC Announces Enforcement Initiatives to Combat Cyber-Based Threats and Protect Retail Investors, SEC. & EXCH. COMM'N (Sept. 25, 2017), https://www.sec.gov/news/press-release/2017-176; 17 C.F.R. §§ 229 & 249.

²⁹⁰ See generally PCI Security, PCI SEC. STANDARDS COUNCIL, https://www.pcisecuritystandards.org/pci_security/ (last visited Jan. 22, 2019).

²⁹¹ See generally Overview of China's Cybersecurity Lan, KPMG (Feb. 2017), at 7–10, https://assets.kpmg.com/content/dam/kpmg/cn/pdf/en/2017/02/overview-of-cybersecurity-law.pdf.

²⁹² See generally Data Protection, Eur. Comm'n, https://ec.europa.eu/info/law/lawtopic/data-protection_en (last visited Jan. 22, 2019); Josh Eichorn, Life Under #GDPR INFOSECURITY and What it Means for Cybersecurity, (Apr. https://www.infosecurity-magazine.com/opinions/life-gdpr-cybersecurity/ (Many have raised concerns about blockchain's incompatibility with the GDPR because the law includes the right to be forgotten, and blockchains generally do facilitate easy deletion or changes of data. In November 2018, the French data protection authority, CNIL, issued guidance on compliance with the GDPR. The CNIL found that blockchain can in fact enhance compliance with GDPR but also indicated that it will work with other EU authorities to develop a harmonized approach to compliance.); Blockchain and the GDPR: Solutions for a Responsible Use of the Blockchain in the Context of Personal Data, CNIL (Nov. 6, https://www.cnil.fr/en/blockchain-and-gdpr-solutions-responsible-use-block chain-context-personal-data.

decentralization—means that if one node goes down, the data is not lost. Additionally, a company does not need to engage a third party to process or verify transactions. Second, the encryption and validation process means provides a mechanism to ensure that the data has not been altered, even if it is stored in the cloud. Third, although it is not impossible to hack, blockchain is tamper resistant and one would have to hack most of the nodes at the same time. Further, any attempts to alter or remove data would likely be noticed by other nodes. Finally, companies worried about intrusions from outsiders can use private blockchains.

More specifically, blockchain can improve data integrity, resiliency, and transparency. One potential use case involves IoT or the Internet of Things. Smart devices benefit companies but pose security challenges. Blockchain's tamper resistance makes it a logical tool to safeguard digital assets and could strengthen authentication. The UK government has provided a grant for the Isle of Man to test the technology to see if it can prevent hacking.²⁹⁴ Blockchain can also provide more secure messaging. Companies that allow employees to use chat services boasting end-to-end encryption are still vulnerable to hacking. Blockchain could add an extra layer of protection.²⁹⁵ The technology could also change or eliminate the need to use the cryptography known as Public Key Infrastructure (PKI), which secures emails and other forms of communication.²⁹⁶ PKIs are vulnerable to hackers spoofing identities.²⁹⁷ Putting keys on the blockchain would make it easier to verify identities.²⁹⁸ Blockchain companies are also using the technology to prevent distributed denial of

²⁹³ Doug Drinkwater, 6 Use Cases for Blockchain in Security, COMPUTERWORLD (Feb. 6, 2018), https://www.computerworld.com.au/article/633059/6-use-cases-blockchain-security/.

²⁹⁴ Rene Millman, *Isle of Man Tests Blockchain to Secure IoT Devices,* INTERNET OF BUS. (Aug. 9, 2016), https://internetofbusiness.com/isle-man-tests-blockchain-secure-iot/.

²⁹⁵ Omri Barzilay, *3 Ways Blockchain Is Revolutionizing Cybersecurity*, FORBES (Aug, 21, 2017), https://www.forbes.com/sites/omribarzilay/2017/08/21/3-ways-blockchain-is-revolutionizing-cybersecurity/#af4887a23349; Jayanand Sagar, *Obsidian Gains the Attention of Mainstream Investors*, NEWS BTC (Aug. 14, 2017), https://www.newsbtc.com/2017/08/14/obsidian-gains-attention-mainstream-investors-focuses-strategic-partnerships/.

²⁹⁶ Drinkwater, *supra* note 293.

²⁹⁷ Id.

²⁹⁸ Id.

service attacks and removing the single point of contact for domain name systems, thereby making shutdowns of websites less likely.²⁹⁹

Blockchain's utility for cybersecurity is not theoretical. Lockheed Martin, America's largest defense contractor, has announced that it is exploring blockchain to combat cyberthreats.³⁰⁰ Lockheed retained the same company, Guardtime, that secures Estonia's one million health records.³⁰¹ Similarly, Ukraine's defense industry has also embraced blockchain to allow passwordless login for employees.³⁰² In November 2018, the U.S. Department of Defense sent out a request for information, acknowledging that "[t]hese technologies have dramatic implications for the security and resilience of critical data storage and computation tasks, including for the Department of Defense (DoD)."303 Although the DoD indicated that the use cases are unclear, it is a promising sign that the DOD has joined other government agencies looking at blockchain for cybersecurity.³⁰⁴ Significantly, the DoD has expressed interest in permissionless blockchains that do not require any monetary incentives, whether cryptocurrency or fiat.³⁰⁵ The Defense Advanced Research Project Agency has explored a number of blockchain initiatives for secure messaging, supply chain management, and protection of hardware.³⁰⁶

D. Blockchain and Corporate Governance

Blockchain will transform corporate governance, the process by which companies are controlled and directed. Boards of directors

²⁹⁹ *Id*.

³⁰⁰ Lockheed Martin Partners with Guardtime Federal for Innovative Cyber Technology, LOCKHEED MARTIN (July 9, 2018), https://news.lockheedmartin.com/2018-07-09-Lockheed-Martin-Partners-with-Guardtime-Federal-for-Innovative-Cyber-Technology.

³⁰¹ Lockheed Martin Partners with Guardtime Federal for Innovative Cyber Technology, supra note 300; Barzilay, supra note 295.

³⁰² Barzilay, supra note 295.

³⁰³ RFI: Applications and Barriers to Consensus Protocols (ABC), FED. Bus. OPPORTUNITIES, https://www.fbo.gov/index?s=opportunity&mode=form&id=0de0f789b3f1782b6030 a044b55fb006&tab=core&_cview=0.

³⁰⁴ Id.

³⁰⁵ Mark Emem, US Military's DARPA Program Hops on the Blockchain Not Bitcoin' Bandwagon, CCN (Nov. 24, 2018), https://www.ccn.com/us-militarys-darpa-program-hops-on-the-blockchain-not-bitcoin-bandwagon/.

³⁰⁶ David Hamilton, *DARPA Blockchain Programs*, COIN CENT. (Oct. 1, 2018), https://coincentral.com/darpa-blockchain-programs/.

typically have oversight for this corporate governance, and shareholders elect board members and hold them accountable.³⁰⁷ Both boards and shareholders could benefit from the technology. For example, companies using permissioned blockchain and smart contracts could automatically update records when shares are issued, sold, or transferred, which will provide shareholders, regulators, and other investors with real-time access to information. This would force transparency so that the company's debt and equity holdings would be clear to all, and insider trading and other inappropriate actions would come to light immediately.³⁰⁸ As an added benefit, investors would no longer have to wait for certain SEC filings because the disclosures would always be available.³⁰⁹ Further, companies of all sizes could benefit from more accurate capitalization tables.³¹⁰ Firms could also develop smart contracts for employee stock options or warrants held by other investors.³¹¹ Finally, smart contracts could ensure compliance with private placement rules by issuing shares to digital wallets of accredited investors.312

Additionally, blockchain could completely change proxy voting by alleviating problems of inexact voter lists and tabulation errors because all users would have access to the ledgers.³¹³ As Fiammetta S. Piazza explains,

³⁰⁷ Corporate Governance Defined: Not So Easily, CORP. GOVERNANCE, https://www.corpgov.net/library/corporate-governance-defined/ (last visited Jan. 22, 2019).

³⁰⁸ David Yermack, *Corporate Governance and Blockchains*, HARV. L. SCH. F. CORP. GOVERNANCE & FIN. REG. (Jan. 6, 2016), https://corpgov.law.harvard.edu/2016/01/06/corporate-governance-and-blockchains/.

³⁰⁹ See Fiammetta S. Piazza, Bitcoin and the Blockchain as Possible Corporate Governance Tools: Strengths and Weaknesses, PENN ST. J. L. & INT'L AFF. 261, 290 (2017).

³¹⁰ See, e.g., Andrea Tinianow, Delaware Blockchain Initiative: Transforming the Foundational Infrastructure of Corporate Finance, HARV. L. SCH. F. CORP. GOVERNANCE & FIN. REG. (Mar. 16, 2016), https://corpgov.law.harvard.edu/2017/03/16/delaware-blockchain-initiative-transforming-the-foundational-infrastructure-of-corporate-finance/; Will Nigri, Remaining Private on the Blockchain—Security Tokens/Tokenizing Your Cap Table for Private Companies, MEDIUM (Sept. 17, 2018), https://medium.com/front-seat-capital/remaining-private-on-the-blockchain-security-tokens-tokenizing-your-cap-table-for-private-fb2fecbd0e24.

³¹¹ Yermack, supra note 307.

³¹² G. Thomas Stromberg *et al.*, Are Headwinds Hampering Delaware's Blockchain Initiative?, LEXOLOGY (Mar. 23, 2018), https://www.lexology.com/library/detail.aspx?g =ca0d4578-3005-4c08-9969-b86a8425ae4a.

³¹³ Piazza, *supra* note 309, at 293.

voting via blockchain would work "by allocating eligible voters tokens (also called 'vote coins') in a number that represents their voting power. Voters would then transmit to addresses on the blockchain their vote, which would then be registered on the ledger." Proxy voting by blockchain is already on the horizon. In May 2018, Broadridge, one of the world's largest providers of investor-relations services, obtained a patent to add more transparency and efficiency to the proxy voting process. 315

States and companies could also use the technology for renewals of Uniform Commercial Code (UCC) financing statements. States require each company to register assets to conform with the UCC. Instead of going to each secretary of state, managers and creditors could theoretically go to a blockchain where all of the relevant information would be digitized. The states are the technology for renewals of Uniform Commercial Code (UCC) financing statements. States require each company to register assets to conform with the UCC. The states are the company to register assets to conform with the UCC.

Highlighting blockchain's viability, Delaware is implementing a blockchain system to track precise stock ownership through a single ledger in real time. In July 2017, the state approved stock trading via the blockchain by passing a bill that was drafted to address some of the gaps in the legal and legislative framework to regulate blockchain technology. It is a pioneering attempt to unwrap the regulatory challenges associated with widespread application of blockchain technology. In July 2018, the state announced a partnership with IBM to automate business processes and to allow regulators and investors to have real time access to stocks and

³¹⁴ *Id*.

³¹⁵ Broadridge Awarded Blockchain Patent for Proxy Voting, FINEXTRA (May 11, 2018), https://www.finextra.com/newsarticle/32090/broadridge-awarded-blockchain-patent-for-proxy-voting.

³¹⁶ See, e.g., Daniel W. Lias, What You Need to Know About Common Uniform Commercial Code (UCC) Forms, WOLTERS KLUWER (June 7, 2018), https://ct.wolterskluwer.com/resource-center/articles/what-you-need-know-about-common-uniform-commercial-code-ucc-forms.

³¹⁷ Lewis Cohen & Soraya Ghebleh, On Governance: How Will Blockchain Technology Change Organizational Governance?, THE CONF. BOARD (Mar. 21, 2018), https://www.conferenceboard.org/blog/postdetail.cfm?post=6734.

³¹⁸ David Dinkins, *Delaware Approves Tracking of Stock Ownership on Blockchain, Major Effects,* COINTELEGRAPH (Sep. 20, 2017), https://cointelegraph.com/news/delaware-approvestracking-of-stock-ownership-on-blockchain-majoreffects.

³¹⁹ *Id.*

³²⁰ Id.

assets.³²¹ Because more than sixty-six percent of the Fortune 500 have incorporated in Delaware, ³²² any pilot programs that it approves or denies through the Delaware Blockchain Initiative will likely have a ripple effect for other states and impact a large number of shareholders.

Blockchain will streamline processes, improve accuracy, and save money in corporate governance, but it could also help investors and companies deal with a multitude of nonfinancial disclosures. Although shareholders, particularly institutional shareholders, clearly value wealth maximization, more are also pressing companies to provide data on environmental, social, and governance factors (ESG). As with other data, access to reliable, real-time data will be critical for investors, especially when the impact to the bottom line is less obvious.

In January 2018, BlackRock, which holds over \$6.3 trillion in assets under management,³²³ informed companies that it would focus on sustainability, stating:

Your company's strategy must articulate a path to achieve financial performance. To sustain that performance, however, you must also understand the societal impact of your business as well as the ways that broad, structural trends—from slow wage growth to rising automation to climate change—affect your potential for growth . . . a company's ability to manage environmental, social, and governance matters demonstrates the leadership and good governance that is so essential to sustainable growth, which is why we are increasingly integrating these issues into our investment process. Companies must ask themselves: What role do we play in the community?³²⁴

BlackRock has repeatedly reiterated its focus on investing for positive social and environmental impact as well as financial results because

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³²¹ Lucas Mearian, *Delaware to Test Blockchain-based Business Filing System*, COMPUTERWORLD (July 12, 2018), https://www.computerworld.com/article/3289484/blockchain/delaware-to-test-blockchain-based-business-filing-system.html.

³²² Id.

³²³ Christine Williamson, *BlackRock AUM Slips in Second Quarter, but Up for Year,* PENSIONS & INVs. (July 16, 2018) https://www.pionline.com/article/20180716/ONLINE/180719909/blackrock-aum-slips-in-quarter-but-up-for-year.

³²⁴ Larry Fink, *A Sense of Purpose*, BLACKROCK, https://www.blackrock.com/hk/en/insights/larry-fink-ceo-letter (last visited Jan. 23, 2019).

investors, particularly wealth managers and millennials, are asking more questions about more sustainable options.³²⁵ This is not a fluke. As of year-end 2017, one in four dollars under professional management in the United States—over \$12 trillion—was invested according to socially responsible investment strategies (SRI).³²⁶ In 2015, the number was one in five dollars.³²⁷ BlackRock's stated commitment to hold companies accountable for ESG factors and to promote such investments to its own clients³²⁸ may increase the SRI spending.

ESG factors also matter to proxy advisory firms. Institutional Shareholder Services (ISS), the world's largest proxy advisory firm, ³²⁹ recently launched an Environmental and Social (E&S) Quality Score Disclosure and Transparency Signal scoring tool that provides a new metric for institutional investors to fully evaluate the ESG risk of their portfolio companies. ³³⁰ Proxy advisory firms play a key role in corporate governance because they advise institutional investors on how to vote on shareholder and management proposals. ³³¹ ISS developed the tool because institutional investors increasingly consider ESG when investing and voting their shares. ³³² ISS's key factors include human rights, management policies, systems and disclosure, consultation and engagement, ethical sourcing, and supply chain standards. ³³³ ISS gathers

³²⁵ Julia Horowitz, *BlackRock is Getting Ready for Millennials*, CNN (Dec. 4, 2018), https://www.cnn.com/2018/12/04/investing/blackrock-millennial-push/index.html; https://www.blackrock.com/americas-offshore/insights/blackrock-investment-institute/sustainability-the-future-of-investing.

³²⁶ SRI Basics, USSIF, https://www.ussif.org/sribasics (last visited Jan. 22, 2019).

³²⁷ Id.

³²⁸ See generally Sustainable Investing Is Simply Smart Investing, BLACKROCK, https://www.blackrock.com/investing/investment-ideas/sustainable-investing (last visited Jan. 22, 2019).

³²⁹ What Sets ISS Apart, INSTIT. S'HOLDER SERVS., https://www.issgovernance.com/about/about-iss/ (last visited Jan. 22, 2019).

³³⁰ Environmental & Social Disclosure QualityScore FAQ, INSTIT. S'HOLDER SERVS. (Oct. 2018), https://www.issgovernance.com/file/faq/Environmental-Social-QualityScore-FAQ.pdf.

³³¹ See Proxy Advisory Firms, CTR EXEC. COMP., http://www.execcomp.org/ Issues/Issue/proxy-advisory-firms (noting problems including conflict of interests and lack of independence).

³³² Environmental & Social Disclosure QualityScore FAQ, supra note 330.

³³³ *Id.*

data from, among other places, company corporate social responsibility or sustainability reports, the Global Reporting Initiative (GRI), and the Sustainability Accounting Standards Board (SASB) standards, discussed in Part IV of this Article.³³⁴ ISS cited the BlackRock 2018 voting guidelines as validation that investors seek this information.³³⁵ Significantly, ISS has stated that the E&S scores will appear alongside the Governance Quality Score on the ISS Benchmark Proxy Analysis.³³⁶

Likewise, dozens of stock exchanges encourage ESG investment and disclosure.³³⁷ In 2009, the United Nations launched the Sustainable Stock Exchange Initiative (SSE) to "build the capacity of stock exchanges and securities market regulators to promote responsible investment in sustainable development and advance corporate performance on environmental, social and governance issues."³³⁸ As of March 2019, the SSE has eighty-five partner exchanges including the New York Stock Exchange and NASDAQ in the United States.³³⁹ NASDAQ's Nordic exchanges launched an ESG portal in December 2018 to support sustainable investment and provide standardized ESG data.³⁴⁰ Thirty-nine SSE partner exchanges have voluntary disclosures and sixteen require them.³⁴¹ The SSE works with securities regulators worldwide because sustainability issues can have a material impact on financial risk.³⁴²

³³⁴ Id. at 2.

³³⁵ Id.

³³⁶ *Id.* at 8.

³³⁷ List of Partner Exchanges, SUITABLE STOCK EXCHS. INITIATIVE (2017), http://www.sseinitiative.org/sse-partner-exchanges/list-of-partner-exchanges/; Statement in support of the SSE, N.Y. STOCK EXCH., https://www.nyse.com/sustainability/SSE.(last visited March 17, 2019).

³³⁸ About the SSE, SUITABLE STOCK EXCHS. INITIATIVE (2017), http://www.sseinitiative.org/about/about-the-sse/.

³³⁹ List of Partner Exchanges, supra note 337.

³⁴⁰ Nasdaq Nordic Launches ESG Data Portal to Support Sustainable Investments, NASDAQ (Dec. 17, 2018).

³⁴¹ Statement made at the UN Forum on Business and Human Rights, (Nov. 28, 2018) (Video not yet available.).

³⁴² See Securities Regulators and Sustainable Development, SUITABLE STOCK EXCHS. INITIATIVE (2017), http://www.sseinitiative.org/securities-regulators/.

SSEs base their priorities on the UN's SDGs. Companies have good reason to get involved with the SDGs because an estimated \$12 trillion in investment opportunity is available for those that work on the various projects related to education, housing, infrastructure, health, and technology, among others. According to a 2018 report on the state of sustainable business, seventy-one percent of CEOs surveyed indicated that they use the SDGs to develop their sustainability strategies, with the most concentrated focus related to climate change; gender equality; decent work and economic growth; good health and well-being; and responsible consumption and production. 44

Both investors and SSEs want to avoid the phenomenon of "garbage in and garbage out" and demand legitimate, verifiable data.³⁴⁵ Data on a blockchain can help by allowing consumers, producers, market participants, members in a supply chain, and governments to add and verify timestamped information without having to rely on self-serving corporate social responsibility reports touting their ESG achievements. Some argue that tokens can provide incentives for stakeholders to verify ESG data and to reward companies for improving their ESG footprints.³⁴⁶ However, companies would likely have to make these blockchains public and this could raise the environmental issues raised earlier with the proof of work consensus mechanisms. Proof of Authority mechanisms may make more sense, unless companies develop incentives for more energy efficient validation methods.³⁴⁷

Investors ask about ESG as one data point in their investment decision-making process, but some governments and civil society

³⁴³ See Rob van Tulder & Jan Anton van Zanten, Major Companies Really Become Committed to Sustainable Development? FORBES (Sept. 17, 2018), https://www.forbes.com/sites/rsmdiscovery/2018/09/17/can-the-worlds-major-companies-really-become-committed-to-sustainable-development/#67360a115ef3.

³⁴⁴ The State of Sustainable Businesses 2018: Resulsts of the 10th Annual Survey of Sustainable Business Leaders, BSR (2018), at 24–25, https://www.bsr.org/reports/BSR_Globescan_State_of_Sustainable_Business_2018.pdf.

³⁴⁵ Securities Regulators and Sustainable Development, supra note 342.

³⁴⁶ Russ Stoddard, *How the Blockchain Could Transform Sustainability Reporting*, GREENBIZ (Apr. 24, 2018), https://www.greenbiz.com/article/how-blockchain-could-transform-sustainability-reporting.

³⁴⁷ Heather Clancy, *The Blockchain Isn't Doomed to Become an Energy Hog*, GREENBIZ (Feb. 8, 2018), https://www.greenbiz.com/article/blockchain-isnt-doomed-become-energy-hog.

organizations either mandate or strongly encourage disclosure. In Part IV, we will discuss the disclosure of human rights impact and how companies are using blockchain.

IV. BLOCKCHAIN AND HUMAN RIGHTS DISCLOSURES

One of the more promising uses of blockchain eliminates barriers to transparency in the human rights arena, thereby satisfying various mandatory disclosure regimes and shareholder requests. We discuss some of the disclosure regimes below.

A. Voluntary Corporate Social Responsibility Disclosures

1. OECD Guidelines for Multinational Enterprises

According to the Organization for Economic Cooperation and Development (OECD), responsible business conduct requires companies to prevent risks and address the negative impacts when they occur, particularly in foreign jurisdictions.³⁴⁸ To aid its member states, the OECD established Guidelines for Multinational Enterprises (OECD Guidelines) in 1976.³⁴⁹ The nonbinding OECD Guidelines have a significant influence on member states' decisions to regulate business conduct, particularly in the areas of human rights, the environment, bribery, fair labor, consumer impact, and corporate governance.³⁵⁰ The OECD Guidelines cover all types of business relationships including suppliers, franchisees, licensees, joint ventures, investors, clients, contractors, customers, consultants, advisors, or any state or non-state actor linked to the products or services that the business provides.³⁵¹ Because they helped develop them, most countries with ESG reporting requirements allow the use of the OECD Guidelines as an acceptable due diligence platform.³⁵² The OECD has also developed Guidelines for Responsible Supply Chains of Minerals from Conflict-Affected and High-Risk Areas.³⁵³ All 35 OECD Members, and 8 non-Members (Argentina, Brazil, Colombia, Costa Rica, Lithuania,

351 Id.

³⁴⁸ OECD Due Diligence Guidance for Responsible Supply Chains of Minerals from Conflict-Affected and High-Risk Areas, OECD, https://www.oecd.org/fr/daf/inv/mne/mining.htm.

³⁴⁹ OECD guidelines for multinational enterprises, (2011), http://mneguidelines.oecd.org/guidelines/.

³⁵⁰ Id.

³⁵² Id.

³⁵³ OECD Due Diligence Guidance for Responsible Supply Chains of Minerals from Conflict-Affected and High-Risk Areas, OECD, https://www.oecd.org/fr/daf/inv/mne/mining.htm.

Morocco, Peru, and Romania) adhere to the OECD recommendation on mineral supply chains.³⁵⁴

In September 2018, the OECD held the largest intergovernmental policy forum on blockchain where over 1,110 attendees discussed the technology's potential impact on privacy and cybersecurity, sustainability, and governance.³⁵⁵ The OECD has been and will continue to be a strong proponent for blockchain research.³⁵⁶ Accordingly, the technology will be a natural fit for gathering and reporting data within the OECD Guidelines and those disclosure regimes that follow them.

2. Global Reporting Initiative

In 1997, the Coalition for Environmentally Responsible Economics and the United Nations Environmental Program launched the most comprehensive objective sustainability framework to report on ESG factors.³⁵⁷ The GRI requires member companies to examine operational, governance, human rights, labor, environmental, property, consumer, community involvement, and development practices.³⁵⁸ GRI also partners with the OECD, the U.N. Global Compact, and the International Standards Organization (ISO).³⁵⁹ GRI claims that of the world's largest 250 corporations, ninety-three percent report on their sustainability

³⁵⁴ Id.

³⁵⁵ See OECD Blockchain Policy Forum, OECD (Sept. 4, 2018), http://www.oecd.org/corporate/oecd-blockchain-policy-forum-2018.htm.

³⁵⁶ See Greg Medcraft, The OECD and the Blockchain Revolution, OECD FRIENDS OF GOING DIGITAL MEETING, PARIS (Mar. 29, 2018), https://www.oecd.org/parliamentarians/meetings/meeting-on-the-road-london-april-2018/The-OECD-and-the-Blockchain-Revolution-Presentation-by-Greg-Medcraft-delivered-on-29-March-2018.pdf; Blockchain and Competition Policy, OECD, http://www.oecd.org/competition/blockchain-and-competition-policy.htm; High-Level Panel: Blockchain for Better Policies, OECD (Sept. 4, 2018), http://www.oecd.org/about/secretary-general/high-level-panel-blockchain-for-better-policies-paris-september-2018.htm.

³⁵⁷ GRIs History, GLOB.REPORTING INITIATIVE, available at https://www.globalreporting.org/information/about-gri/gri-history/Pages/GRIs history.aspx (last visited Aug 7, 2018).

³⁵⁸ *Id.*

³⁵⁹ GRI and Sustainability Reporting, GLOB. REPORTING INITIATIVE, https://www.globalreporting.org/information/sustainability-reporting/Pages/gri-standards.aspx (last visited Aug 7, 2018).

performance, and eighty-two percent use the GRI standards.³⁶⁰ Thirty-five countries have used the GRI standards to develop their own sustainability reporting requirements.³⁶¹ Companies that implement the SDGs also use GRI for sustainable decision-making and standardized reporting.³⁶² In July 2018, GRI announced that it will begin a two-year program to explore how blockchain and other digital technologies can enhance sustainability reporting while still maintaining security concerns.³⁶³

3. U.N. Global Compact

The U.N. Global Compact (the "Compact") is the world's largest corporate sustainability initiative.³⁶⁴ The Compact supports companies that do business responsibly in accordance with ten specific principles on human rights, labor, the environment, anti-corruption, and companies that focus on advancing broader societal goals, such as the SDGs.³⁶⁵ As of December 2018, the Compact had 12,000 signatories in over 160 countries, including 9,000 companies and 3,000 nonbusiness participants.³⁶⁶ As of March 2019, approximately 549 of the participants were U.S. based.³⁶⁷ Signatories must complete a Communication on Progress in their annual reports or their separate sustainability reports and are subject to expulsion if they fail to do so.³⁶⁸ Although the Compact has

³⁶² GRI and the SDGS, GLOB. REPORTING INITIATIVE, https://www.globalreporting.org/information/SDGs/Pages/GRI-and-SDGs.aspx.

³⁶⁰ Jose Luis Blasco *et al.*, *The KPMG Survey of Corporate Responsibility Reporting 2017*, THE ROAD AHEAD: THE KPMG SURVEY OF CORP. RESP. REPORTING 2017, https://home.kpmg.com/content/dam/kpmg/campaigns/csr/pdf/CSR_Reporting_2017.pdf.

³⁶¹ Id.

³⁶³ The Future is Digital: Get Started with GRI's Digital Reporting Tool Now!, GLOB. REPORTING INITIATIVE, https://www.globalreporting.org/information/news-and-press-center/Pages/gri-digital-reporting-tool-launch-july-2018.aspx.

³⁶⁴ U.N. GLOB. COMPACT, https://www.unglobalcompact.org/what-is-gc (last visited Aug. 7, 2018).

³⁶⁵ About the Sustainable Development Goals, U.N., https://www.un.org/sustainable development/sustainable-development-goals/ (last visited Aug. 7, 2018).

³⁶⁶ U.N. GLOB. COMPACT, supra note 364.

³⁶⁷ Explore Our Participants, U.N. GLOB. COMPACT, https://www.unglobalcompact.org/interactive (last visited Aug. 7, 2018).

³⁶⁸ Create and Submit Your CoP, U.N. GLOB. COMPACT, https://www.unglobalcompact.org/participation/report/cop/create-and-submit (last visited Aug. 7, 2018).

no enforcement mechanism, it does consider itself to be a mandatory disclosure framework.³⁶⁹ In July 2018, the Compact held a webinar on how to use blockchain for promoting decent working conditions in global supply chains.³⁷⁰ The session featured some of the largest companies in the world, including Nestle, Accenture, and Unilever.³⁷¹

4. ISO 26000:2010

Some companies that rely on the OECD Guidelines also use ISO 26000:2010 to assist in ascertaining their social responsibility because the standards complement each other. ISO 26000:2010 provides guidance on organizational governance, human rights, labor practices, the environment, fair operating practices, consumer issues, and community involvement and development. Within these seven subjects, ISO 26000:2010 includes detailed guidance on thirty-seven issues for social responsibility. However, although organizations cannot use ISO 26000:2010 for certification, many firms develop their sustainability reports using ISO standards nonetheless.

5. U.N. Guiding Principles on Business and Human Rights

In 2011, the United Nations Human Rights Council unanimously approved of the *Guiding Principles on Business and Human Rights: Implementing the United Nations "Protect, Respect and Remedy" Framework* (GPs).³⁷⁶ The thirty-one GPs are voluntary and nonbinding, however, the OECD and others adopted recommendations adding human rights components to

³⁶⁹ U.N. GLOB. COMPACT, supra note 364.

Thought Leadership Webinar: Realizing Decent Work Through Breakthrough Innovation, U.N. GLOB.
COMPACT,

https://www.youtube.com/watch?time_continue=4&v=IA77ZfsS1lw.

³⁷¹ Id

³⁷² PRACTICAL OVERVIEW OF THE LINKAGES BETWEEN ISO 26000:2010, GUIDANCE ON SOC. RESP. & OECD GUIDELINES FOR MULTINATIONAL ENTERS. 8 (2011), *available at* http://iso26000.info/wp-content/uploads/2017/02/ISO-26000_and_OECD_Guidelines_MNE_PPO_v1.pdf.

³⁷³ Id.

³⁷⁴ Id.

³⁷⁵ Id.

³⁷⁶ U.N. N.Y. & GENEVA, GUIDING PRINCIPLES BUS. & HUM. RTS (2011), available at https://www.ohchr.org/Documents/Publications/GuidingPrinciplesBusinessHR_EN. pdf.

their own guidelines.³⁷⁷ The GPs require companies to perform due diligence within their supply chains and provide a remedy for impacted stakeholders.³⁷⁸ The GPs apply to all states and all business enterprises regardless of size, sector, location, or structure; a number of companies use the language of the GPs in their sustainability filings.³⁷⁹ The GPs' due diligence framework has had an impact on a number of regulations related to ESG, including U.S. and EU conflict minerals legislation, discussed in more detail below.³⁸⁰

The GPs also have sway over investors. For example, in addition to the ISS ESG metric mentioned in Part III, ISS has established an Ethix's Norm Based Screening platform;³⁸¹ which analyzes reported business impacts related to human rights, labor rights, environmental protection, and anti-corruption as recognized under the U.N. Global Compact. ISS aims to inform investors about prospective reputational and long-term financial risks linked to investing in companies that have failed to mitigate adverse impacts.

6. Sustainability Accounting Standards Board

The nonprofit SASB develops standards for publicly traded companies in the United States in eleven sectors from seventy-nine industries so that they can disclose material sustainability information to

³⁷⁷ *Id.*

³⁷⁸ Id.

³⁷⁹ Although they do not bind businesses, they do bind states and states are therefore required to develop National Action Plans (NAPs) to promote responsible business conduct for those that operate in their jurisdictions. The United States' NAP, released in 2016, includes: (1) a peer review process to enhance access to remedy through the OECD complaint process; (2) stronger enforcement of existing laws related to forced labor and convict labor; (3) a best practices list related to sustainability that the government will use in the procurement process; (4) the designation of "labor compliance advisors" for federal contractors; and (5) more support for voluntary reporting on responsible business conduct by publicly recognizing the effort of compliant companies. *RESP. BUS. CONDUCT: FIRST NATIONAL ACTION PLAN FOR THE UNITED STATES OF AMERICA*, U.S. DEP'T ST., (Dec. 16, 2016), *available at* https://www.state.gov/documents/organization/265918.pdf.

³⁸⁰ THE CTR. FOR HUM. RTS & GLOB. JUST., Panel Discussion of John Ruggie's "Just Business: Multinational Corporations and Human Rights," N.Y. U. L., YOUTUBE (May 4, 2013), http://www.youtube.com/watch?v=_UjdBGg0Fd0.

³⁸¹ Norm-Based Screening, ISS-ETHIX (2015), https://www.issgovernance.com/file/products/iss-ethix-norm-based-screening.pdf.

investors and the public.³⁸² SASB expects companies to use its standards when filing Forms 8-K, 10-K, 20-F, and 40-F with the Securities Exchange Commission.³⁸³ SASB examines thirty topics within five broad subject matters: (1) environment; (2) social capital; (3) human capital; (4) business model and innovation, addressing the integration of ESG factors and product innovation; and (5) leadership and governance, related to regulatory compliance, risk management, conflicts of interest, anticompetitive behavior, bribery, and other aspects that could create liability or result in the removal of the social license to operate.³⁸⁴

B. U.S. Regulations on Corporate Social Responsibility Disclosures

1. Dodd-Frank Conflict Minerals Act

In 2010, the United States Congress passed The Dodd-Frank Conflict Minerals Act, ³⁸⁵ which requires U.S. issuers to disclose their use of "conflict minerals" if the minerals are necessary to the functionality or the production of a product. Under § 1502, affected companies using gold, tin, tungsten, and tantalum must determine and disclose whether those materials came from the Democratic Republic of Congo or adjoining countries through a reasonable country of origin inquiry. The rule requires companies to report publicly through Form SD each year; providing a description of the due diligence process, the products manufactured or contracted to be manufactured that are not "DRC conflict free," the name of the independent auditor, the country from where the minerals were sourced, and the efforts used to determine which mine produced the minerals. ³⁸⁷In 2015, a federal appellate court found that the disclosure requirements violated the First Amendment. ³⁸⁸ In April 2017, the SEC's division of corporate finance indicated that it would not

³⁸² View the Standards, SASB, https://www.sasb.org (last visited Aug. 7, 2018); About the SASB, SASB, https://www.sasb.org/about-the-sasb/ (last visited Aug. 7, 2018).

³⁸³ Id.

³⁸⁴ Sustainability Framework, SASB, https://www.sasb.org/standards-overview/materiality-map/ (last visited March 17, 2019).

 $^{^{385}}$ Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010, Pub. L. No. 111-203, 124 Stat. 1376 (H.R. 4173 \S 1502(a)) [hereinafter "Dodd-Frank"]; 15 U.S.C. $\S78m$.

³⁸⁶ *Id.*

³⁸⁷ 15 U.S.C. §78m(p)(1)(A)(i)-(ii).

³⁸⁸ Nat'l Ass'n of Mfrs. v. SEC, No. 13-5252 (D.C. Cir. Aug. 8, 2015).

recommend enforcement against companies that fail to comply with the requirement to file a conflict minerals report although it would expect companies to still file their Form SD.³⁸⁹ In June 2018, the Investor Alliance for Human Rights, which consists of nearly 50 investor groups with \$1.2 trillion in assets under management, issued a statement urging companies to continue to disclose.³⁹⁰

Retailers or manufacturers doing business in California and have an annual worldwide gross receipts exceeding \$100 million must comply with the California Transparency in Supply Chains Act of 2010.³⁹¹ This law requires that certain companies disclose the extent of their efforts, if any, to ensure that the goods they sell are not produced by slaves, coerced labor, or those who have been victims of human trafficking.³⁹² Companies must disclose, at a minimum, what actions they are taking in the following five areas: verification of their supply chains to evaluate and address risks on human trafficking and slavery; auditing of suppliers to evaluate their compliance with company standards; requiring certification from direct suppliers that they are complying with the laws regarding slavery and human trafficking in the countries in which they do business; maintaining internal accountability standards for employees and contractors who fail to meet company standards; and providing training to employees and management with direct responsibility for supply-chain management risk mitigation regarding slavery.³⁹³ Companies that do not comply must disclose on their company's website.³⁹⁴ In addition, a number of watchdog groups, such as Know the Chain, 395 publish information on those companies that do not comply.

³⁸⁹ Updated Statement on the Effect of the Court of Appeals Decision on the Conflict Minerals Rule, U.S. SEC. EXCH. COMM'N, https://www.sec.gov/news/public-statement/corpfin-updated-statement-court-decision-conflict-minerals-rule (last visited Aug. 7, 2018).

³⁹⁰ Investor Expectations on Conflict Mineral Reporting, INV. ALL. HUM. RTS., available at

https://investorsforhumanrights.org/sites/default/files/attachments/2018-06/InvestorExpectationsConflictMineralReporting_5.31.18_FINAL.pdf.

³⁹¹ KAMALA D. HARRIS, ATT'Y GEN. CAL. DEP'T JUST., THE CALIFORNIA TRANSPARENCY IN SUPPLY CHAINS ACT (2015), *available at* https://oag.ca.gov/sites/all/files/agweb/pdfs/sb657/resource-guide.pdf.

³⁹² Id.

³⁹³ Id.

³⁹⁴ Id.

³⁹⁵ KNOWTHECHAIN, https://knowthechain.org/ (last visited Aug. 7, 2018).

2. Federal Acquisition Regulations

The U.S. federal government is the largest procurer of goods and services in the world.³⁹⁶ In 2012, President Obama enacted Executive Order 13627 and supplemented it in 2015 with a new Order, "Ending Trafficking In Persons."³⁹⁷ Those subject to the law must not deny an employee access to his or her identity or immigration documents; use misleading or fraudulent practices while recruiting; use recruiters who do not comply with local labor laws; charge employees recruitment fees; or provide or arrange substandard or unsafe housing.³⁹⁸ The rule also establishes additional requirements for contracts (other than commercially available contracts), including those in which any portion of a contract, for which the estimated value of the supplies acquired or the services required to be performed outside the United States, exceeds \$500,000.³⁹⁹ For these contracts, contractors must develop a compliance plan applicable to the portions of a contract performed outside the United States. 400 Contractors and subcontractors must also certify that they are not engaged in trafficking-related activities.⁴⁰¹ Contractors that fail the requirements of the rule may be subject to penalties including termination of subcontracts, suspension of contract payments until the contractor take appropriate remedial action, retraction of the award fee, declining to exercise available options of the contract, termination of the contract for default, and suspension or debarment from government contracting.⁴⁰² Companies working with the federal government should consider whether blockchain will aid in compliance, particularly because the government itself is currently considering its use.

³⁹⁶ Government Contracts, in LEGAL INFO. INST., CORNELL L. SCH., https://www.law.cornell.edu/wex/government_contracts (last visited Feb. 11, 2019).

³⁹⁷ Conny Rijken, Federal Acquisition Regulation; Ending Trafficking in Persons, FED. REG. (Jan. 29, 2015) (effective Mar. 2, 2015), https://www.federalregister.gov/documents/2015/01/29/2015-01524/federal-acquisition-regulation-ending-trafficking-in-persons.

³⁹⁸ *Id.*

³⁹⁹ Id.

⁴⁰⁰ *Id*.

⁴⁰¹ *Id.*

⁴⁰² Id.

C. International Regulations on Corporate Social Responsibility Disclosures

1. EU Non-Financial Disclosure Laws

In 2014, the European Union passed a non-financial disclosure law otherwise known as Directive 2014/95/EU.⁴⁰³ Approximately 6,000 companies must include nonfinancial statements with their annual reports, and the Directive requires large companies to report on the policies that they have implemented. 404 Additionally, the outcome of due diligence related to environmental protection, social responsibility and treatment of employees, human rights, bribery/anticorruption, and diversity on company boards must be reported. 405 Companies that fail to provide a disclosure must explain why they have not done so. 406 The Directive applies to member states; however, each member state can define its own requirements, meaning that fines can range from thousands to millions of dollars and may apply to individuals or companies. 407 Thus, companies operating in more than one jurisdiction must keep abreast of the varying requirements. Most countries require an independent audit firm to verify the existence of a non-financial report.⁴⁰⁸ Companies may either issue a separate sustainability report, reference them in management reports or in annual reports, and may produce statements based on the guidance from

⁴⁰³ Non-financial reporting, Eur. COMM'N, https://ec.europa.eu/info/business-economy-euro/company-reporting-and-auditing/company-reporting/non-financial-reporting_en (last visited Aug. 9, 2018).

⁴⁰⁴ *Id*.

⁴⁰⁵ Id.

⁴⁰⁶ Id.

⁴⁰⁷ CSR Eur. & GRI, Member State Implementation of Directive 2014/95/EU (2017), *available at* https://www.globalreporting.org/resourcelibrary/NFRpublication% 20online_version.pdf.

⁴⁰⁸ Non-financial reporting, supra note 403.

the U.N. Global Compact, the OECD Guidelines for Multinational Enterprises, or ISO 26000:2010.⁴⁰⁹

2. UK Modern Slavery Act of 2015

The UK Modern Slavery Act of 2015⁴¹⁰ requires certain organizations to prepare and publish an annual slavery and human rights statement. These firms must disclose the steps they are taking to address modern slavery in their supply chains, and if they are not taking any action, they must disclose that fact. There is no private right of action under the UK Act; however, the Secretary of State may apply to the UK's High Court for an injunction against an organization that failed to comply with the requirements, and failure to comply with the injunction may lead to an unlimited fine. The UK Act applies regardless of the company's geographic location; therefore, overseas businesses that provide goods or services within the UK must also comply.

3. France's Duty of Vigilance Law

In 2017, France enacted its own duty of care law,⁴¹⁴ which covers a much broader swath of issues than the UK Act because it includes both human rights and environmental concerns. The law requires large French companies to establish and implement vigilance plans.⁴¹⁵ These plans must explain the measures to both identify <u>and</u> prevent human rights and

⁴⁰⁹ *Id*.

⁴¹⁰ Modern Slavery Act 2015, Legislation.gov.uk, http://www.legislation.gov.uk/ukpga/2015/30/contents/enacted (last visited Aug 10, 2018).

⁴¹¹ *Id*.

⁴¹² *Id*.

⁴¹³ *Id*.

⁴¹⁴ See The French Duty of Vigilance Law – Frequently Asked Questions, Eur. COAL. CORP. JUSTICE, http://corporatejustice.org/documents/publications/french-corporate-duty-of-vigilance-law-faq.pdf (last visited July 18, 2019); Pierre Lequiller, Rapport dinformation déposé par la délégation de l'Assemblée nationale pour l'Union européenne sur les comptes rendus des missions des missi dominici sur le suivi de la Conférence intergouvernementale (2007), availiable at http://www.assemblee-nationale.fr/14/pdf/ta/ta0924.pdf; Texte adopt n 924 - Proposition de loi, adopte dfinitivement, par l'Assemble nationale, dans les conditions prvues l'article 45, alina 4, de la Constitution, relative au devoir de vigilance des socits mres et des entreprises donneuses d'ordre, Assemble nationale ~ Les dputs, le vote de la loi, le Parlement franais (2017), http://www.assemblee-nationale.fr/14/ta/ta0924.asp (Aug 10, 2018).

⁴¹⁵ *Id*.

environmental risks resulting from their activities as well as the activities of the companies that they control and their subcontractors. The French law only applies to French companies with over 5,000 employees in France or with 10,000 worldwide, including through subsidiaries. Unlike the UK Act, private citizens have standing to seek an injunction to compel the publication of a report. Noncompliant companies are also subject to injunctive fines payable on a daily or per-event basis until the company complies. Companies also face civil liability.

4. Commonwealth Modern Slavery Act

In November 2018, the Australian government passed its own slavery legislation. This mandatory reporting law focuses on survivors of slavery and will require Australia's largest businesses (and those that operate in Australia) with revenue of over \$100 million to publish an annual statement of the steps that they are taking to address modern slavery in their supply chains. Pecifically, companies must disclose information about their structure; potential risks of modern slavery in their supply chains; the actions they have taken to assess and address these risks; and assessment mechanisms to measure effectiveness and remedial actions. The government estimates that the law will impact 3,000

⁴¹⁶ Id.

⁴¹⁷ *Id*.

⁴¹⁸ Id.

⁴¹⁹ Stéphane Brabant & Elsa Savourey, France's Corporate Duty of Vigilance Law: A Closer Look at the Penalties Faced by Companies, REVUE INTERNATIONALE DE LA COMPLIANCE ET DE L'ÉTHIQUE DES AFFAIRES (2017), REVUE INTERNATIONALE DE LA COMPLIANCE ET DE L'ÉTHIQUE DES AFFAIRES, available at https://www.business-humanrights.org/sites/default/files/documents/French%20Corporate%20Duty%20of%20Vigilance%20Law%20-%20 Penalties%20-%20Int%2527l%20Rev.Compl_.%20%26%20Bus.%20Ethics_.pdf.

⁴²⁰ Id.

⁴²¹ *Modern Slavery Bill 2018*, Parliament of Australia, https://www.aph.gov.au/Parliamentary_Business/Bills_Legislation/Bills_Search_Results/Result?bId=r6148.

⁴²² Abigail McGregor & JP Wood, *Modern Slavery Act: What Businesses in Australia Need to Knon*; NORTON ROSE FULBRIGHT, (Dec. 4, 2018), http://www.nortonrosefulbright.com/knowledge/publications/155473/modern-slavery-act-what-businesses-in-australianeed-to-know.

⁴²³ Modern Slavery in Supply Chains Reporting Requirement, Public Consultation Paper and Regulation Impact Statement (2017), COMMONWEALTH OF AUSTL., available at https://www.homeaffairs.gov.au/how-to-engage-us-subsite/files/modern-slavery-

companies and has announced that it will post reports in a central, publicly available repository and establish a business engagement unit to assist organizations with compliance. Like the UK Modern Slavery Act, the proposed act has no listed financial penalties.

5. EU Conflict Minerals Rule

On January 1, 2021, a new law will apply across the European Union regarding disclosure on conflict minerals⁴²⁵—tin, tungsten, tantalum, and gold—and covers third-party audits for refiners and smelters and information on due diligence measures by downstream companies. The law applies beyond the Democratic Republic of Congo and defines conflict areas as: those in a state of armed conflict or fragile post-conflict area, areas with weak or nonexistent governance and security such as failed states, and any state with a widespread or systematic violation of international law including human rights abuses.⁴²⁶

D. Difficulties with Disclosure and How Blockchain Could Help

The United Nations, OECD, and GRI are already exploring blockchain for a variety of use cases, but it perhaps has the most potential in aiding companies with disclosure. Many of these disclosure rules were enacted to provide information to consumers and investors so that they can make educated decisions about the companies with which they do

reporting/modern-slavery-supply-chains-reporting-requirement-public-consultation-paper.pdf.

⁴²⁴ Id.

⁴²⁵ 60 J. E.U. 130, (May 19, 2017), https://eur-lex.europa.eu/legalcontent/EN/TXT/HTML/?uri=OJ:L:2017:130:FULL&from=EN. devoir de vigilance des socits mres et des entreprises donneuses d'ordre, Assemble nationale ~ Les dputs, le vote de la loi, le Parlement franais(2017), http://www.assemblee-nationale.fr/14/ta/ta0924.asp (Aug. 10, 2018).

⁴²⁵ Brabant & Savourey, supra note 419.

⁴²⁵ Modern Slavery Bill 2018, supra note 421.

⁴²⁵ McGregor & Wood, *supra* note 422.

⁴²⁵ Modern Slavery in Supply Chains Reporting Requirement, supra note 423.

⁴²⁵ 60 J. E.U. 130, (May 19, 2017), https://eur-lex.europa.eu/legalcontent/EN/TXT/HTML/?uri=OJ:L:2017:130:FULL&from=EN.

⁴²⁶ The Regulation Explained, Eur. COMM'N, http://ec.europa.eu/trade/policy/in-focus/conflict-minerals-regulation/regulation-explained/ (last visited Aug. 20, 2018).

business; but how can stakeholders trust the data produced? Indeed, both state and nonstate actors seek the information.

Notwithstanding the disclosure requirements, most companies provide little to no meaningful disclosure in part because of the cost of complying with discordant laws, many of which have no financial penalties. Although consumers may not know the difference, other stakeholders have taken notice. NGO Know the Chain, which benchmarks forced labor issues for investors and consumers, reviewed more than 100 companies in the information and communications technology. They found that of the 102 companies analyzed, only 14 met the minimum compliance requirements, three years after the passage of the UK Modern Slavery Act. In examining compliance with the Dodd-Frank Conflict Mineral rule, the U.S. General Accounting Office found that:

[a]fter conducting due diligence to determine the source and chain of custody of any conflict minerals used, an estimated 37 percent of these companies reported in 2017 that they were able to determine that their conflict minerals came from covered countries or from scrap or recycled sources, compared with 39 and 23 percent in 2016 and 2015, respectively.⁴²⁹

Failure to provide adequate or complete data frustrates the intent of these disclosure rules. Because blockchain has already shown utility in supply chain management and due diligence, it provides an obvious solution to facilitate disclosure with interconnected regimes that unfortunately do not always harmonize requirements. The two areas where blockchain may be most useful are human trafficking/forced labor and provenance of minerals.

As discussed in Part II, a number of entities are experimenting with blockchain for identity management; these projects can help comply with both human trafficking and forced labor laws. Moldova, for example,

⁴²⁷ What Progress Have Companies Made Under the UK Modern Slavery Act, KNOWTHECHAIN (Mar. 25, 2018), https://knowthechain.org/what-progress-have-companies-made-under-the-uk-modern-slavery-act.

⁴²⁸ *Id*.

⁴²⁹ Conflict Minerals, U.S. GOV'T ACCOUNTABILITY OFF. (June 2018), https://www.gao.gov/assets/700/692851.pdf.

has the highest rate of human trafficking in Europe. 430 It has partnered with ConSenSys to use digital identification technology to combat child trafficking.431 London-based NGO Provenance is using blockchain and RFID technology to combat forced labor in the seafood industry promising to trace certain fish from "catch to consumer." The World Wildlife Fund has a program called "bait to plate" that uses RFID, QR codes, and blockchain to address human slavery and unsustainable practices on tuna boats.⁴³³ This is similar to the kind of system that Walmart will use with its vegetable suppliers.⁴³⁴ Companies wishing to prove that they have complied with laws banning recruitment fees and requiring fair payment of wages could use the blockchain to post contracts and proof of payments. 435 This proof would be visible at all stages of the supply chain, depending on permissions and the appetite for small businesses and governments to participate. 436 Finally, although the entities involved have revealed few details, Coca Cola and the U.S. State Department have announced a pilot program to use blockchain to create a secure registry for workers and their contracts. 437

One of the most promising examples for blockchain and mineral sourcing relates to a joint project with Hermes EOS and the law firm DLA Piper. These two have been working with responsible sourcing solutions providers RCS Global and Everledger to understand how the technology can improve transparency and support risk management. The group

⁴³⁰ Jill Robinson, *Public Perceptions of Human Trafficking in Moldova*, 20 PSYCHOSOCIAL INTERVENTION 269, 270 (2011).

⁴³¹ Umberto Bacchi, Scan on Exit: Can Blockchain Save Maldova's Children From Traffickers?, REUTERS (June 18, 2018).

⁴³² Alex Capri, How Blockchain Could Help End Modern Day Slavery in Asia's Exploitative Seafood Industry, FORBES (Feb. 14, 2018).

⁴³³ Candice Visser and Quentin Hanich, From Bait to Plate, CORP. KNIGHTS (Feb. 8, 2018).

⁴³⁴ Steve Banker, *2019 Is the Year for Blockchain Traceability, But Will It Have Legs*, FORBES, https://www.forbes.com/sites/stevebanker/2019/02/02/2019-is-the-year-for-blockchain-for-traceability-but-will-it-have-legs/#db630333dcc4 (last visited July 18, 2019).

⁴³⁵ *Id*.

⁴³⁶ Capri, supra note 432.

⁴³⁷ Gertrude Chavez-Dreyfuss, *Coca-Cola, U.S. State Dept. to use Blockchain to Combat Forced Labor,* FORBES (Mar. 16, 2018).

⁴³⁸ As described in a November 2018 white paper,

showcased blockchain at the U.N. Forum on Business and Human Rights in November 2018. Through its Better Sourcing and Better Cobalt programs, RCS Global has developed a mine to market traceability solution in the Democratic Republic of Congo that could also help companies comply with Dodd-Frank and the EU's upcoming rules. The company's solution provides data that complies with the OECD Due Diligence Guidance for Responsible Mineral Supply Initiative Chains, the Responsible Minerals Initiative, Responsible Minerals Assurance Process (used by over 350 companies and auditors), Meanwhile, Everledger has used blockchain technology to track the provenance of diamonds from origin to consumer with real time data capture. Diamond company DeBeers has also developed a solution called Tracer using the Ethereum

DLA Piper is a global law firm with lawyers located in more than 40 countries throughout the Americas, Europe, the Middle East, Africa and Asia Pacific. . . . Everledger uses blockchain to provide immutable evidence of a product's provenance, location, propriety and forensic record. With blockchain-enabled CoC, logistics services, and material analytics Everledger can provide users with visibility throughout distributed supply chains. Hermes Investment Management is an asset manager with . . . £35.3 billion in assets under management [which] focus[es] on holistic returns [that] consider the impact our decisions have on society, the environment and the wider world. . . . RCS Global Group is a world leader in data-driven responsible sourcing of natural resources with a full-time presence in Africa, China, the EU and the US. Working at each stage of the supply chain, RCS Global Group delivers audit, advisory, data, and technology solutions to enable clients to improve, measure and demonstrate good practice and impact.

Supply Chain Human Rights Risk Management: Blockchain and Emerging Technology, DLA PIPER, EVERLEDGER, HERMES EOS, RCS GLOB., (Nov. 2018), at 2.

⁴³⁹ Blockchain & Traceability, RCS GLOB., https://www.rcsglobal.com/blockchain-traceability/.

⁴⁴⁰ EAQ, RESP. MINERALS INITIATIVE, http://www.responsibl emineralsinitiative.org/about/faq/.

⁴⁴¹ CRAFT Code, ALL. RESP. MINING (July 31, 2018), http://www.responsiblemines.org/en/our-work/standards-and-certification/craft.

⁴⁴² EVERLEDGER LTD., https://diamonds.everledger.io/; FAQ, EVERLEDGER LTD., https://diamonds.everledger.io/faq.

Blockchain.⁴⁴³ DeBeers hopes to have all players from miners to retailers on the platform and will also add in a KYC component.

DLA Piper expresses optimism about blockchain's potential for provenance but poses the following questions that all companies should consider when looking to blockchain as a possible solution.⁴⁴⁴ First, do businesses see a need for a bottom up approach to supply chain risk management?⁴⁴⁵ Second, will this technology be an additional burden on small and medium sized enterprises, and should there be incentives to share costs?446 Third, will the entire market engage in the process, and how long will that take?⁴⁴⁷ Fourth, is it realistic to expect whole market engagement/change, and how long might that take?448 Fifth, will consumers or the market pay for a premium ethically-sourced minerals market backed by blockchain one day?⁴⁴⁹ Sixth, how can blockchain assist in investigations and audits to ascertain risks in the supply chain?⁴⁵⁰ Seventh, how does the technology fit into the UNGP framework of human rights due diligence?⁴⁵¹ Finally, how can blockchain help investors measure the impact of investments related to the SDGs?452

Firms that wish to use blockchain to assist in disclosures and supply chain management should answer these questions and work with cross-industry groups. In Part V, we will reiterate the broader concerns that boards, regulators, and investors should consider prior to embracing blockchain.

⁴⁴³ Manoj Sharma, *De Beers to Launch First Diamond Blockchain*; Here's How it Will Work, Bus. Today (Sept. 14, 2018), https://www.businesstoday.in/current/corporate/debeers-blockchain-based-tracr-to-integrate-all-diamond-businesses-on-one-platform/story/280941.html.

⁴⁴⁴ Supply Chain Human Rights Risk Management: Blockchain and Emerging Technology, supra note 437 at 23.

⁴⁴⁵ *Id*.

⁴⁴⁶ Id.

⁴⁴⁷ *Id*.

⁴⁴⁸ *Id*.

⁴⁴⁹ *Id*.

⁴⁵⁰ *Id*.

⁴⁵¹ *Id.*

⁴⁵² *Id*.

V. CONCLUSION

As discussed above, blockchain will revolutionize banking, healthcare, politics, real estate, supply chain management, cybersecurity, infrastructure security, corporate governance, and the legal market. Although we did not discuss it in this Article, entrepreneurs are also looking to blockchain for education credentialing, ride sharing, car leasing, music and entertainment, intellectual property, wills and estates, cloud computing, law enforcement, and a host of use cases that require third-party intermediaries or trust to function. 454

The world's governments and central banks are innovating as well. According to the OECD, there are over 200 public sector blockchain initiatives in 45 countries for use cases as varied as identity management, land title registry, supply chain management and inventory, benefits and entitlements, contract and vendor management, voting, and strengthening and streamlining interagency processes.⁴⁵⁵

The potential cost savings and increased security make blockchain an obvious choice for many companies, but it may not make sense for all. Many companies may be deterred by expense and time required to establish a blockchain and to convince or require partners to participate. This is a legitimate concern. If a company needs no more than a simple ledger or database, blockchain may not make sense and other options may suffice. IOTA, for example, is an open source platform which uses a "secure, scalable and feeless transaction settlement layer." IOTA claims to address some of blockchain's growing pains related to high transaction costs and sluggish processing times on permissionless chains. The Hedera platform is a public distributed ledger that promises to provide the same decentralized processes and level of security without using the computing power of traditional blockchains.

⁴⁵³ Bernard Marr, Here are 10 Industries Blockchain is Likely to Disrupt, FORBES (July 16, 2018).

⁴⁵⁴ Banking is Only the Beginning: 50 Big Industries Blockchain Could Transform, CBINSIGHTS (Dec. 19, 2018).

⁴⁵⁵ Jamie Berryhill et al., Blockchains Unchained: Blockchain Technology and Its Use in the Public Sector, OECD WORKING PAPERS ON PUB. GOVERNANCE NO. 28 (June 2018).

⁴⁵⁶ What is IOTA?, IOTA, https://www.iota.org/get-started/what-is-iota.

⁴⁵⁷ Id.

⁴⁵⁸ Hedra Hashgraph Platform, HEDRA HASHGRAPH, https://www.hedera.com/platform.

This Article, however, has focused on permissioned blockchains and recommends that any company that manages, is part of a supply chain, or contracts with a government entity consider blockchain to avoid risking obsolescence or government regulation. Companies will not act without incentives, although we argue that the business case for certain businesses and certain industries is compelling enough.

Governments, institutional investors, and stock exchanges can and should provide incentives for investment or at least exploration into blockchain. For example, states could exempt companies that must comply with numerous disclosure regimes from reporting on an annual basis in exchange for access to a permissioned blockchain. This way regulators, auditors, and other relevant stakeholders could have real time access to data. Likewise, institutional investors who need data on a timely basis to make decisions about investment or divestment should not have to wait until quarterly reports or earnings calls to learn about data that may be salient or material. These investors, even those without BlackRock's clout, can still influence a board of directors to explore technological advances, particularly if it could make governance more transparent. Rating agencies, which assess the creditworthiness of companies, also play a role in helping investors and financial institutions understand a company's risk profile. 459 They would likely welcome the opportunity to assess the data without the need to consult with the company. Stock exchanges are using blockchain already. Although they could not require blockchain as a listing requirement, they could lower annual fees or provide some other carrot for companies using blockchain, when appropriate.

Even if governments, investors, rating agencies, or stock exchanges do not push companies to explore blockchain, the marketplace will likely do so. The ten largest companies in the world and fifty of the largest firms in the Forbes 2000 are looking at blockchain, 460 which means that those who do business with them up and down the supply chain may have no choice but to participate. Furthermore, consumers, investors, NGOs, and regulators demand transparency, speed, security, and streamlined processes. Blockchain is not a cure all, but it is a very good start.

⁴⁵⁹ Reyes Pariente, *What are Rating Agencies, BBVA* (May 4, 2017), https://www.bbva.com/en/what-are-rating-agencies.

⁴⁶⁰ Michael del Castillo, *Big Blockchain: The 50 Largest Public Companies Exploring Blockchain*, FORBES (July 3, 2018).